## MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

## FINANCIAL STATEMENTS WITH INDEPENDENT AUDITORS' REPORT

JUNE 30, 2023

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## **MEMBERS OF THE BOARD OF EDUCATION**

President
Vice President/Clerk
Treasurer
Member

Superintendent James Feil
Director of Business Services Angela Erdmann



#### INDEPENDENT AUDITORS' REPORT

To the Board of Education Manitowoc Public School District Manitowoc. Wisconsin

## Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Manitowoc Public School District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Manitowoc Public School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Manitowoc Public School District, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Manitowoc Public School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Manitowoc Public School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Manitowoc Public School District's internal control.
  Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Manitowoc Public School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Wisconsin Retirement System pension schedules, Wisconsin Retirement System local retiree life insurance fund, supplemental pension defined benefit plan schedules, and OPEB healthcare defined benefit plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Manitowoc Public School District's basic financial statements. The combining and individual nonmajor fund financial statements, schedule of charter school authorizer operating costs, schedule of expenditures of federal awards, and the schedule of state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and *State Single Audit Guidelines* are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, schedule of charter school authorizer operating costs, schedule of expenditures of federal awards, and the schedule of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2024 on our consideration of the Manitowoc Public School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Manitowoc Public School District's internal control over financial reporting and compliance.

HAWKINS ASH CPAS, LLP

andrix Ash CPAs, LLP

Manitowoc, Wisconsin

March 26, 2024

## MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

MANAGEMENT'S DISCUSSION AND ANALYSIS



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Manitowoc Public School District ("District"), we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the District's basic financial statements, which follow this narrative.

#### FINANCIAL HIGHLIGHTS

Total governmental funds revenue was \$81,886,027; including \$18,350,897 of property taxes, \$52,313,615 of general state and federal aid, and \$9,126,060 of charges for services, grants and contributions. Total governmental fund expenditures were \$86,884,310; including \$46,362,437 for direct instruction.

The District's financial status, as reflected in total net position, decreased by \$4,998,283.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements are comprised of 1) district-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, other information supplementary to the basic financial statements is provided.

The basic financial statements consist of two kinds of statements that present different views of the District's financial activities.

- The Statement of Net Position and Statement of Activities provide information on a district-wide basis. The statements present an aggregate view of the District's finances. District-wide statements contain useful long-term information as well as information for the just-completed fiscal year.
- The remaining statements are *fund financial statements* that focus on individual parts of the District. Fund statements generally report operations in more detail than the district-wide statements.

The *notes to the financial statements* provide further explanation of some of the information in the statements and provide additional disclosures so statement users have a complete picture of the District's financial activities and position.

Required supplementary information further explains and supports the financial statements by including a comparison of the District's budget data for the year.

The major features of the District's financial statements, including the activities reported and the type of information contained is shown in the following table.

## **Major Features of the District-wide and Fund Financial Statements**

	District-wide Statements	Fund Financial Statements Governmental
Scope	Entire District (except fiduciary funds).	The activities of the District that are not proprietary or fiduciary, such as instructional, support services, debt service, capital projects, and community services.
Required financial statements	Statement of net position.	Balance Sheet.
	Statement of activities.	Statement of revenues, expenditures and changes in fund balance.
Basis of accounting and measurement focus	Accrual accounting.  Economic resources focus.	Modified accrual accounting. Current financial resources focus.
Type of asset and liability information	All assets and liabilities; both financial and capital, short-term and long-term.	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter. No capital assets or long-term liabilities included.
Type of inflow and and outflow information	All revenues and expenses during the year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; received during or soon after expenditures when goods or services have been received and the related liability are due and payable.

#### **DISTRICT-WIDE STATEMENTS**

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of activities reports all revenues and expenses used to support the District. The statement of net position reports all assets, deferred outflows of resources, liabilities, and deferred inflows of resources available to support District activities. The two district-wide statements report the District's *net position* and how they have changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's overall financial position. Increases or decreases in the District's net position is one indicator of whether its financial position is improving or deteriorating, respectively. To assess the overall financial condition of the District, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities should be considered.

In the district-wide financial statements, the District's activities are reported as governmental activities. Most of the District's basic services are included here, such as regular and special education, transportation, support services, debt service, capital projects, food service, community programs and administration. Property taxes and state formula aid finance most of these activities.

#### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of sources of funding and spending on particular programs and to demonstrate compliance with various regulatory requirements. Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debt) or to show that it is properly using certain revenues (like capital project funds).

The District has one kind of fund:

• Governmental funds-Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for funding future basic services. Governmental funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Governmental funds information does not report on long-term commitments as is reported on the district-wide statements.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1, below, provides a summary of the District's net position for the year ended June 30, 2023 compared to 2022. The District's combined net position decreased by \$4,998,283.

Table 1									
Condensed Statement of Net Postion (in thousands of dollars)									
(iii tric	Jusa	nas or aoi	liais	9)					
	Go	overnment	tal A	Activities	Total % Change				
		2023		2022 - 2023					
Current and other assets	\$	31,475	\$	46,359	-32.1%				
Capital assets	*	16,920	*	20,122	-15.9%				
Total assets	_	48,395	_	66,480	-27.2%				
Deferred outflows of resources	_	43,495	_	34,941	24.5%				
Long-term liabilities									
outstanding		19,248		10,272	87.4%				
Other liabilities		7,702		6,210	24.0%				
Total liabilities	_	26,950	_	16,482	63.5%				
Deferred inflows of resources		27,603	_	42,604	-35.2%				
Net position:									
Net investment in capital assets		16,849		19,112	-11.8%				
Restricted		9,094		25,358	-64.1%				
Unrestricted		11,394		(2,135)	633.7%				
Total net position	\$	37,337	\$	42,335	-11.8%				
Note: Totals may not add due to	rour	nding.							

# Table 2 Changes in Net Position

(in thousands of dollars)

		Governmen	Total % Change	
		2023	2022	2022 - 2023
Revenues		_		
Program revenues				
Charges for services	\$	601	\$ 338	77.8%
Operating grants and contributions		8,525	9,041	-5.7%
General revenues				
Property taxes		18,351	21,141	-13.2%
State and federal aid		52,314	48,009	9.0%
Other		2,095	 1,681	24.6%
Total revenues		81,886	 80,210	2.1%
Expenses				
Instruction		46,362	38,850	19.3%
Pupil and instructional services		8,776	7,788	12.7%
Administration and business		21,366	20,315	5.2%
Interest on debt		19	60	-68.3%
Other		10,361	 9,656	7.3%
Total expenses		86,884	 76,670	13.3%
Change in net position		(4,998)	3,539	-241.2%
Net position - beginning of year		42,335	38,796	9.1%
Net position - end of year	\$	37,337	\$ 42,335	-11.8%
Note: Totals may not add due to rounding.	i			

Table 2 provides summarized operating results and their impact on net position.

The District relies primarily on state and federal aids (64%) and property taxes (22%) to fund governmental activities. These two funding sources make up 86% of the total revenues.

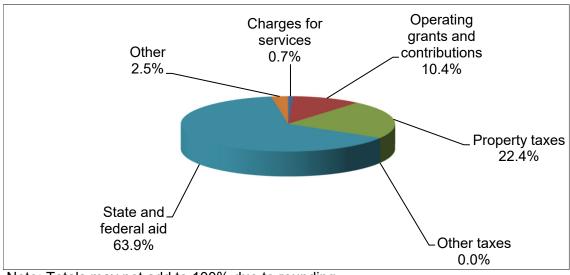
Table 3 presents the cost of the five major District activities. The table reports each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost reflects the financial burden that was placed on the District's taxpayers by each of these functions.

Table 3  Net Cost of Governmental Activities  (in thousands of dollars)								
		Net Cost of	of Se	rvices	Total % Change			
		2023		2022	2022 - 2023			
Instruction	\$	40,649	\$	33,713	20.6%			
Pupil and instructional services		8,464		7,526	12.5%			
Administration and business		18,592		16,441	13.1%			
Interest on debt		19		60	-68.3%			
Other		10,035		9,552	5.1%			
Total	\$	77,758	\$	67,291	15.6%			
Note: Totals may not add due to	o rou	nding.						

The cost of all governmental activities this year was \$86,884,310. Individuals who directly participated or benefited from a program offering paid for \$601,142 of the costs. Federal and state governments subsidized certain programs with grants and contributions of \$8,524,918. The net cost of governmental activities, \$77,758,250, was financed by general revenues of the District.

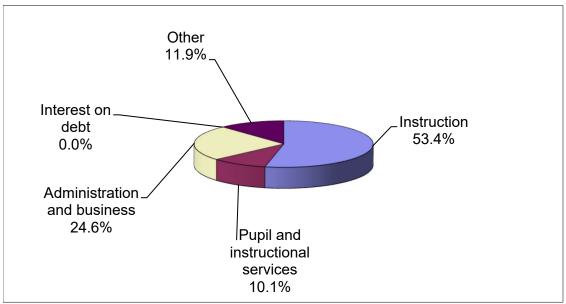
The composition of governmental revenues by type and expenditures by type are illustrated below.

Governmental Activities Revenue by Type
Chart 1



Note: Totals may not add to 100% due to rounding.

## Governmental Activities Expenditure by Type Chart 2



Note: Totals may not add to 100% due to rounding.

The District completed the year with a total governmental fund balance of \$23,773,117 up from last year's ending fund balance of \$22,942,162.

The general fund had a decrease in fund balance of \$53,655.

The other governmental funds had an increase in fund balance of \$884,610.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The District reviews an interim budget in May for the subsequent year. Consistent with current state statutes and regulations an original budget is adopted in October, following determination of official enrollment and certification of general state aids. Generally, the original budget is not significantly modified.

While the District's final budget for the general fund anticipated that expenses would exceed revenues by \$0 the actual results for the year show a \$53,655 decrease.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

## **Capital Assets**

At the end of fiscal year 2023, the District had invested \$83,958,236 in capital assets, including land, land improvements, buildings, equipment, and SBITA (See Table 4). Total accumulated depreciation/amortization on these assets is \$67,038,301. Asset acquisitions for governmental activities totaled \$864,232. The District recognized depreciation/amortization expense of \$3,095,064 for governmental activities. Detailed information about capital assets can be found in the notes to the financial statements.

Table 4 Capital Assets (net of depreciation, in thousands of dollars)									
Governmental Activities Total % Change									
2023 2022 2022 - 2023									
Land Land improvements Buildings	\$	966 4,989 66,981	\$	973 5,172 69,334	-0.7% -3.5% -3.4%				
Equipment SBITA Accumulated depreciation		10,671 352 (67,039)		10,362 - (65,719)	3.0% N/A 2.0%				
Total	\$	16,920	\$	20,122	-15.9%				
Note: Totals may not add due	to rou	ınding.							

## **Long-Term Obligations**

At year-end, the District had \$19,248,332 in bonds, notes payable, and other long-term debt outstanding - an increase of 87% from last year (see Table 5). Detailed information about the District's long-term obligations are presented in the notes to the financial statements.

#### Table 5 **Outstanding Long-Term Obligations** (in thousands of dollars) Total Total % Change 2023 2022 2022 - 2023 General obligation debt - \$ 1.010 -100.0% Other 19,248 9,262 107.8% 87.4% Total 19,248 10,272 Note: Totals may not add due to rounding.

The District retired \$1,010,000 of bonds and notes payable during the year and other transactions increased total debt by \$9,986,168.

Debt of the District is secured by an irrepealable tax levy adopted by the School Board at the time of issuance. Wisconsin state statutes require that the first property tax receipts be segregated for annual debt service payments.

#### **FACTORS BEARING ON THE DISTRICT'S FUTURE**

Currently known circumstances that will impact the District's financial status in the future are:

In April 2021, the District approved a referendum question for increasing the revenue limit for operational expenditures by \$4,300,000. The District is authorized to exceed the state revenue limit beginning with the 2021-22 school year through the 2023-24 school year on a nonrecurring basis.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Angela Erdmann, Director of Business Services, Manitowoc Public School District, 920-683-4795, 2902 Lindbergh Drive, PO Box 1657, Manitowoc, Wisconsin 54221-1657.

## MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

## BASIC FINANCIAL STATEMENTS

## MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

## DISTRICT-WIDE FINANCIAL STATEMENTS

STATEMENT OF NET POSITION JUNE 30, 2023

	VERNMENTAL ACTIVITIES
ASSETS	
Cash and investments	\$ 18,060,173
Receivables	
Accounts	4,830
Taxes	4,623,520
Interest	189
Other	126,622
Due from other governments	8,595,309
Inventories	40,384
Prepaids	23,599
Capital assets (net of accumulated depreciation/amortization)	005 700
Capital assets not being depreciated	965,709
Capital assets being depreciated SBITA assets being amortized	15,728,673 225,553
TOTAL ASSETS	 48,394,561
TOTAL ASSETS	 40,004,001
DEFERRED OUTFLOWS OF RESOURCES	
Wisconsin Retirement System pension	41,104,138
Wisconsin Retirement System LRLIF	1,239,425
OPEB supplemental pension	160,395
OPEB healthcare	990,808
TOTAL DEFERRED OUTFLOWS OF RESOURCES	 43,494,766
	 -, - ,
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	 91,889,327
LIABILITIES	
Accounts payable	1,755,497
Self insurance claims payable	1,733,497
Accrued liabilities	1,701,207
Payroll, payroll taxes, insurance	2,336,225
Deposits payable	1,857,077
Unearned revenue	21,453
Current portion of long-term obligations	386,360
Noncurrent portion of long-term obligations	18,861,972
TOTAL LIABILITIES	26,949,841
	 _
DEFERRED INFLOWS OF RESOURCES	
Wisconsin Retirement System pension	23,727,642
Wisconsin Retirement System LRLIF	1,923,190
OPEB supplemental pension	284,397
OPEB healthcare	 1,667,604
TOTAL DEFERRED INFLOWS OF RESOURCES	 27,602,833
NET POSITION	
	16 949 649
Net investment in capital assets Restricted for	16,848,648
Special revenue	1,577,694
Debt service	1,577,694
Capital projects	2,374,427
Other activities	5,141,913
Unrestricted	11,393,797
TOTAL NET POSITION	 37,336,653
	 , - , - , ,
TOTAL LIABILITIES, DEFERRED INFLOWS OF	
RESOURCES AND NET POSITION	\$ 91,889,327

STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023

			PROGRAM REVENUE					NET (EXPENSES)		
					0	PERATING		VENUE AND		
			СНА	RGES FOR	GF	RANTS AND	Cl	HANGES IN		
FUNCTIONS/PROGRAMS	E	XPENSES	SE	RVICES	CON	NTRIBUTIONS	NE	T POSITION		
GOVERNMENTAL ACTIVITES										
Instruction										
Regular instruction	\$	30,620,175	\$	1,773	\$	10,416	\$	(30,607,986)		
Vocational instruction		1,620,607		87		-		(1,620,520)		
Special instruction		11,132,558		-		5,428,934		(5,703,624)		
Other instruction		2,989,097		272,649				(2,716,448)		
Total instruction		46,362,437		274,509		5,439,350		(40,648,578)		
Support services										
Pupil services		4,009,025		-		-		(4,009,025)		
Instructional staff services		4,767,032		-		312,047		(4,454,985)		
General administration services		850,701		495		-		(850,206)		
Building administration services		3,709,703		-		-		(3,709,703)		
Business services		16,805,744		576		2,773,521		(14,031,647)		
Central services		796,278		-		-		(796,278)		
Insurance		736,790		-		-		(736,790)		
Interest and other		18,937		-		-		(18,937)		
Other support services		1,963,675		325,562				(1,638,113)		
Total support services		33,657,885		326,633		3,085,568		(30,245,684)		
Non-program transactions		6,863,988				<u>-</u>		(6,863,988)		
TOTAL GOVERNMENTAL ACTIVITIES	\$	86,884,310	\$	601,142	\$	8,524,918		(77,758,250)		
	Conore	al revenues								
	Taxes									
		_						40.050.007		
		perty taxes er taxes						18,350,897		
			not ro	atrioted to an	ooifio	functions		10,827 52,313,615		
	State and federal aids not restricted to specific functions						535,154			
	Interest and investment earnings Miscellaneous						1,549,474			
		otal general rever	nues					72,759,967		
		J								
	CHANG	GE IN NET POSIT	ION					(4,998,283)		
	NET PO	OSITION - BEGIN	INING	OF YEAR				42,334,936		
NET POSITION - END OF YEAR							\$	37,336,653		

## MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

## FUND FINANCIAL STATEMENTS

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2023

	GENERAL FUND			TOTAL IONMAJOR VERNMENTAL FUNDS	GO\	TOTAL /ERNMENTAL FUNDS
ASSETS						
Cash and investments	\$	14,116,676	\$	3,943,497	\$	18,060,173
Receivables						
Accounts		4,830		-		4,830
Taxes		4,623,520		-		4,623,520
Interest		189		-		189
Other		126,622		-		126,622
Due from other governments		8,564,802		30,507		8,595,309
Inventories		-		40,384		40,384
Prepaids		23,599	_	4 044 000		23,599
TOTAL ASSETS	_	27,460,238		4,014,388		31,474,626
LIABILITIES						
Accounts payable		1,755,241		256		1,755,497
Self insurance claims payable		1,731,257		-		1,731,257
Accrued payroll liabilities		2,336,225		-		2,336,225
Deposits payable		1,857,077		-		1,857,077
Unearned revenue				21,453		21,453
TOTAL LIABILITIES	_	7,679,800		21,709		7,701,509
FUND BALANCES						
		24 627		40.204		70.004
Nonspendable		31,637		40,384		72,021
Restricted		5,141,913		3,952,295		9,094,208
Assigned Unassigned		8,200,000 6,406,888		-		8,200,000 6,406,888
TOTAL FUND BALANCES		19,780,438	_	3,992,679		23,773,117
TOTAL LIABILITIES AND FUND BALANCES	\$	27,460,238	\$	4,014,388		20,770,117
Total net position reported for governmental activities in amount reported above as total governmental funds fund.  Capital assets used in governmental activities are not financitherefore are not reported in the fund statements. Amounts governmental activities in the statement of net position are:	<b>d ba</b> ial re	lance becaus esources and	-	oosition is diffe	erent	from the
Governmental capital asset			\$	83,606,722		
Governmental accumulated depreciation				(66,912,340)		16,694,382
Governmental SBITA assets			\$	351,514		
Governmental accumulated amortization			Ψ	(125,961)		225,553
Wisconsin Retirement System asset, deferred outflows of red deferred inflows of resources are not current financial resour reported in fund statements:						16,692,731
Other post employment benefits deferred outflows of resource inflows of resources are not current financial resources and a fund statements:						(800,798)
						(000,700)
Long-term liabilities are not due in the current period and the reported in the fund statements. Long-term liabilities reporte of net position that are not reported in the funds balance she SBITA payable WRS liability  Vested employee benefits	d in	the statement	\$	(71,287) (13,670,373) (31,999)		
Net OPEB obligation			_	(51,999) (5,474,67 <u>3</u> )	_	(19,248,332)
Total net position - governmental activities					\$	37,336,653

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

	TOTAL				
		TOTAL			
	GENERAL		GOVERNMENTAL		
	FUND	FUNDS	FUNDS		
REVENUES					
Property taxes	\$ 17,339,102	\$ 1,022,622	\$ 18,361,724		
Other local sources	804,746	585,119	1,389,865		
Interdistrict sources	988,165	-	988,165		
Intermediate sources	167,236	-	167,236		
State sources	47,850,563	47,748	47,898,311		
Federal sources	10,071,552	2,691,268	12,762,820		
Other sources	314,004		314,004		
TOTAL REVENUES	77,535,368	4,346,757	81,882,125		
EXPENDITURES					
Current					
Instruction					
Regular instruction	28,911,269	39,441	28,950,710		
Vocational instruction	1,450,111	-	1,450,111		
Special instruction	10,539,078	-	10,539,078		
Other instruction	2,698,339	123,327	2,821,666		
Total instruction	43,598,797	162,768	43,761,565		
Support services					
Pupil services	3,791,258	-	3,791,258		
Instructional staff services	4,781,283	-	4,781,283		
General administration services	821,315	-	821,315		
Building administration services	3,493,208	-	3,493,208		
Business services	9,390,515	3,176,907	12,567,422		
Central services	726,704	948	727,652		
Insurance	736,790	-	736,790		
Other support services	1,575,645		1,575,645		
Total support services	25,316,718	3,177,855	28,494,573		
Non-program transactions	6,863,988		6,863,988		
Debt service					
Principal	275,662	1,010,000	1,285,662		
Interest	-	25,250	25,250		
Total debt service	275,662	1,035,250	1,310,912		
Capital outlay	484,709	486,274	970,983		
TOTAL EXPENDITURES	76,539,874	4,862,147	81,402,021		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	005 404	(E4E 200)	400 404		
OVER EXPENDITURES	995,494	(515,390)	480,104		
OTHER FINANCING (USES) SOURCES					
Net transfer (to) from other funds	(1,400,000)	1,400,000	-		
SBITA proceeds	346,949	-	346,949		
Sale of capital assets	3,902		3,902		
TOTAL OTHER FINANCING					
(USES) SOURCES	(1,049,149)	1,400,000	350,851		
NET CHANGE IN FUND BALANCE	(53,655)	884,610	830,955		
FUND BALANCE - BEGINNING OF YEAR	19,834,093	3,108,069	22,942,162		
FUND BALANCE - END OF YEAR	\$ 19,780,438	\$ 3,992,679	\$ 23,773,117		

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023

Net change in fund balances - total governmental funds		\$	830,955
Amounts reported for governmental activities in the statement of activities are different because:			
The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities.			
Capital outlay reported in fund statements Less noncapitalized outlay Depreciation expense reported in the statement of activities Amoritzation expense of SBITA assets in the statement of activities Net book value of capital assets disposed Amount by which capital outlays are less than depreciation in the current period:	\$ 970,983 (106,751) (2,969,163) (125,961) (970,812)		(3,201,704)
The proceeds from long-term obligations are reported in the governmental funds as a source of financing. In the statement of net position however, long-term obligations are not reported as a financing source, but rather constitute a long-term liability.			(346,949)
Certain employee benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.			
This year the accrual of these benefits decreased by:			17,949
Wisconsin Retirement System pension asset, deferred outflows of resources, liability, and deferred inflows of resources changes:			(3,147,513)
Wisconsin Retirement System LRLIF deferred outflows of resources, liability, and deferred inflows of resources changes:			(220,284)
OPEB supplemental pension deferred outflows of resources, liability, and deferred inflows of resources changes:			(72,026)
OPEB healthcare deferred outflows of resources, liability, and deferred inflows of resources changes:			(150,686)
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities.			
Amount of long-term debt principal payments in the current year is:			1,285,662
In governmental funds interest payments and other debt costs on outstanding debt are reported as an expenditure when paid. In the statement of activities it is reported as it accrues.  Amount of interest and other debt costs paid during the current period is	\$ 25,250		
Amount of interest and other debt costs accrued during the current period is	 (18,937)		
Interest paid is greater than interest accrued by:			<u>6,313</u>
Change in net position - governmental activities		<u>\$</u>	(4,998,283)

## MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

NOTES TO THE BASIC FINANCIAL STATEMENTS

NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2023

## **NOTE 1 - Summary of Significant Accounting Policies**

The financial statements of the Manitowoc Public School District (the "District") have been prepared in conformity with generally accepted accounting principles (GAAP) in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

**Reporting Entity** - The Manitowoc Public School District is organized as a common school district. The District, governed by a seven member elected school board, operates grades K through 12 and is comprised of all or parts of nine taxing districts.

The District's basic financial statements do not include any component units, as defined in GASB 14 and amended by GASB 39 and GASB 61, as there are no organizations which meet the criterion. The criterion for including a legally separate organization as a component unit is the degree of financial accountability the District has with the organization. A financial benefit or burden relationship needs to be present between the primary government and that organization for it to be included in the reporting entity as a component unit.

The following circumstances set forth the District's financial accountability for a legally separate organization: the District is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District. The District may be financially accountable if an organization is fiscally dependent on the District regardless of whether the organization has (1) a separately-elected governing body, (2) a governing body appointed by a higher level of government, or (3) a jointly-appointed governing body. In addition, the primary government may determine, through exercise of management's professional judgment, that the inclusion of an organization that does not meet the financial accountability criteria is necessary in order to prevent the reporting entity's financial statements from being misleading.

#### **Basis of Presentation**

#### **District-Wide Statements**

The statement of net position and the statement of activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

## NOTE 1 - Summary of Significant Accounting Policies - Continued

**Fund Financial Statements** 

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds; each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The District reports the following major governmental fund:

General Fund - is used for all financial activity that is not required to be accounted for in another fund. This is the District's primary operating fund.

#### **Measurement Focus and Basis of Accounting**

The district-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under leases are reported as other financing sources.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

**Cash and Investments** - The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. All funds share common (pooled) checking and investment accounts unless regulations require separate investment accounts, such as the debt service fund.

Investments are stated at fair value, if applicable, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

## NOTE 1 - Summary of Significant Accounting Policies - Continued

Investment income on commingled investments of municipal accounting funds is allocated based on average investment balances.

**Property Tax Levy** - Under Wisconsin law, personal property taxes and first and second installment real estate taxes are collected by municipal treasurers who then make proportional settlement with the District and county treasurer for those taxes collected on their behalf. Third installment real estate taxes and delinquent taxes are collected by the county treasurer who then makes settlement with the city, town, village, and the District before retaining any for county purposes. Taxes collected by the township are made in two installments, the first by the town, and the second by the county treasurer.

The District's property taxes are levied on or before November 1 on the equalized property valuation certified by the Department of Revenue. As permitted by a collecting municipality's ordinance, taxes may be paid in full or two or more installments with the first installment payable the subsequent January 31, and a final payment no later than the following July 31. The District is paid by the collecting municipality its proportionate share of tax collections received through the last day of the preceding month on or before January 15, and by the 20 of each subsequent month thereafter. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance. The county assumes all responsibility for delinquent real estate property taxes.

Property taxes are recognized as revenue in the period for which the taxes are levied. The 2022 tax levy is used to finance operations of the District's fiscal year ended June 30, 2023. All property taxes are considered due on January 1, when an enforceable lien may be assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30 and are available to pay current liabilities.

**Accounts Receivable** - Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material.

**Due To/From Other Funds** - During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as due to and from other funds. Eliminations have been made for amounts due to and due from within the same fund type on the statement of net position.

**Interfund Transactions** - Non-exchange transactions which are not borrowing/lending (will not be repaid) are recorded as transfers, and exchange transactions are recorded as revenues and expenses.

**Inventories** - Inventories are valued at cost using the first-in/first-out method. The costs of inventories are recorded as expenditures when consumed rather than when purchased.

A nonspendable fund balance has been recognized in governmental funds for these non-liquid assets to signify a portion of fund balance is not available for other subsequent expenditures.

**Prepaids** - Prepaid items represent payments for goods or services for which benefits extend beyond June 30.

A nonspendable fund balance has been recognized in governmental funds for these non-liquid assets to signify a portion of fund balance is not available for other subsequent expenditures.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

### NOTE 1 - Summary of Significant Accounting Policies - Continued

**Capital Assets** - Capital assets are reported at actual cost or estimated historical costs. Donated assets are reported at their estimated acquisition value at the date of donation.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the district-wide statements are as follows:

	Capitalization	Depreciation	Estimated
	Threshold	Method	<u>Useful Life</u>
Buildings	\$5,000	Straight-line	50 years
Building improvements	\$5,000	Straight-line	20-30 years
Improvements other than building	\$2,500	Straight-line	10-20 years
Machinery and equipment	\$2,500	Straight-line	5-20 years
Furniture and fixtures	\$2,500	Straight-line	5-10 years
Vehicles	\$2,500	Straight-line	8 years

**Subscription-Based Information Technology Arrangements (SBITA)** - The SBITA liability is measured using the present value of payments to be made during the subscription term. The corresponding intangible right-to-use capital asset is amortized over the shorter of the term or the useful life.

Compensated Absences - The District's policy permits employees to accumulate earned, but unused vacation benefits, which are eligible for payment upon separation from government service. The liability for such leave is reported as incurred in the government-wide statements. A liability for those amounts is recorded in the government funds only if the liability has matured as a result of employee resignations or retirements. The liability for compensated absences includes salary related benefits where applicable. Generally, sick leave can be accumulated depending on the employment agreement. Accumulated sick time may not be taken in compensation upon retirement. The District accrues that sick leave which it deems probable of payout for employee health insurance credit.

**Pensions** - The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net pension liability (assets), deferred outflows or resources and deferred inflows of resources related to pensions, and pension expense (revenue). Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post Employment Benefits (OPEB) - The fiduciary net position of the local retiree life insurance fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to other post employment benefits, OPEB expense (revenue), and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

## NOTE 1 - Summary of Significant Accounting Policies - Continued

**Deferred Outflows and Inflows of Resources** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expenditure) until then. The District has four items that qualify for reporting in this category. They are the Wisconsin Retirement System pension, Wisconsin Retirement System Local Retiree Life Insurance Fund (LRLIF), OPEB supplemental pension, and OPEB healthcare reported in the government-wide statement of net position. The Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, OPEB supplemental pension, and OPEB healthcare result from changes in their actuarial studies and are amortized over the average of the expected remaining service lives of participants.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position which applies to future periods and so will not be recognized as an inflow of resources (revenue) until then. The District has four types of items, Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, OPEB supplemental pension, and OPEB healthcare which qualify for reporting in this category. The Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, OPEB supplemental pension, and OPEB healthcare result from changes in their actuarial studies and are amortized over the average of the expected remaining service lives of participants.

**Estimates** - The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Net Position Classifications** - Net position represents the difference between the total assets and deferred outflows of resources and the total liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement for those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Fund Balance Classifications** - The District classifies its fund equity as follows: 1) nonspendable fund balance consists of equity that is not in a spendable form or is legally or contractually required to be maintained intact, 2) restricted fund balance consists of equity constrained to specific purposes by their providers, externally imposed by creditors, constitutional provisions or by enabling legislation, 3) committed fund balance consists of equity constrained to specific purposes by the District itself, using its highest level of decision making authority - Board of Education policies, 4) assigned fund balance consists of equity the governing body intends to use for a specific purpose, intent can be expressed by the governing body. The Board of Education has authorized the Director of Business Services to assign fund balances through its financial management policy and 5) unassigned fund balance consists of equity available for any purpose.

When net losses occur, it is the District's policy to record the net loss against committed fund balance, then assigned fund balance and lastly to unassigned fund balance (GASB 54 default for not having a policy). The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

#### **NOTE 1 - Summary of Significant Accounting Policies - Continued**

**Change in Accounting Principle** - The District has implemented GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA), in 2023. The change resulted in no adjustments to net position or fund balances.

#### **NOTE 2 - Cash and Investments**

State statutes permit the District to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, state obligations, U.S. Treasury obligations, U.S. agency issues, repurchase agreements and other investments secured by federal securities, high grade commercial paper, and the local government investment pool administered by the state investment board. Available balances in the debt service fund may be invested in municipal obligations, obligations of the United States and the local government pooled-investment fund. No significant violations of these restrictions occurred during the year.

As of June 30, 2023, the District had the following investments:

	Weighted Average		⊦aır
<u>Investment</u>	Maturities		<u>Value</u>
Certificates of deposit	Less than one year	\$	32,985
State of Wisconsin Investment Pool	Less than one year		2,590,473
Total	•	<u>\$</u>	2,623,458

**Investment Pool Information** - Participation in the State of Wisconsin Local Government Investment Pool is voluntary. The Pool's regulatory oversight is provided by state statutes and its investment board. The fair value of the District's position in the Pool is the same as the value of the Pool shares. At June 30, 2023, the Pool's fair value was 100 percent of book value.

**Determining Fair Value** - The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets; level 2 inputs are significant other observable inputs; level 3 inputs are significant unobservable inputs. The District has the following recurring fair value measurement:

1) State of Wisconsin Local Government Investment Pool fair value is determined monthly by the Pool's investment board based on published market quotations (level 2 inputs).

**Income Allocation** - Interest income is generally allocated to the fund that owns the certificate of deposit, money market account, savings account, and investment.

**Interest Rate Risk** - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to those which mature or may be tendered for purchase at the option of the holder within not more than 7 years of the date acquired. The District does not have an investment policy that would further limit investment maturities as a means of further managing its exposure to fair value losses arising from increasing interest rates.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

### NOTE 2 - Cash and Investments - Continued

**Credit Risk** - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The District does not have an investment policy that would further limit its investment choices. The State of Wisconsin Local Government Investment Pool is not rated.

**Custodial Credit Risk** - Custodial credit is the risk that, in the event of a financial institution failure, the District's deposits may not be returned. The District does not have a policy in place for custodial credit risk. The State of Wisconsin's Public Deposit Guarantee Fund created under Chapter 34 of the Wisconsin Statutes protects the municipality's designated public depositories against any losses of public funds up to \$400,000 subject to the total amount of the Guarantee Fund available. As of June 30, 2023, \$16,761,591 of the District's bank balance of \$17,558,106 was exposed to custodial credit risk as uninsured, pledged collateral, collateralized by U.S. Government or municipal securities held by the bank in the bank's name.

## **NOTE 3 - Capital Assets**

Capital asset balances and activity for the year ended June 30, 2023 are as follows:

	Beginning					Ending
	 Balance		Increases	 Decreases		Balance
Capital assets not being depreciated: Land	\$ 972,709	\$	<u>-</u>	\$ (7,000)	\$	965,709
Capital assets being depreciated:						
Land improvements	5,172,309		25,850	(209,239)		4,988,920
Buildings and improvements Equipment	69,333,976 10,362,061		106,915 379,953	(2,459,937) (70,875)		66,980,954 10,671,139
Total capital assets being depreciated	84,868,346	_	512,718	(2,740,051)		82,641,013
Less accumulated depreciation for:						
Land improvements	(2,463,023)		(264,766)	142,890		(2,584,899)
Buildings and improvements	(54,810,650)		(2,010,969)	1,579,523		(55,242,096)
Equipment	 (8,445,743)		(693,428)	 53,826		(9,085,345)
Total accumulated depreciation	 (65,719,416)		(2,969,163)	 1,776,239		(66,912,340)
Total capital assets being depreciated, net of accumulated depreciation	 19,148,930		(2,456,445)	 (963,812)	_	15,728,673
Capital assets, net of accumulated depreciation	\$ 20,121,639	\$	(2,456,445)	\$ (970,812)	\$	16,694,382

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

## **NOTE 3 - Capital Assets - Continued**

Depreciation expense was charged to governmental functions as follows:

Regular instruction			\$ 115,	410
Vocational instruction			26,	408
Special education instruction			7,	255
Other instruction			14,	980
Instructional staff services			2,	474
Building administration services			18,	484
Business services			2,735,	651
Central services			48,	<u>501</u>
Total			\$ 2,969,	163
	Beginning			Ending
	Balance	Increases	Decreases	Balance
Capital assets being amortized:				
SBITA asset		351,514		351,514
Total capital assets being amortized		351,514		351,514
Less accumulated amortization for:				
SBITA asset		(125,961)		(125,961)
Total accumulated amortization		(125,961)		(125,961)
Total capital assets being amortized,				
net of accumulated amortization		225,553		225,553

The District contracts with various vendors for the right to use their software. Amortization expense was charged to the following:

- \$ 225,553 \$

225,553

Regular instruction \$ 125,961

Capital assets, net of accumulated amortization

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

## **NOTE 4 - Long-Term Obligations**

Long-term obligations are as follows:

					Amounts
	Beginning			Ending	Due Within
	Balance	Increases	Decreases	Balance	One Year
Notes payable - direct placement	\$ 1,010,000	\$ -	\$ (1,010,000)	\$ -	\$ -
SBITAs	-	346,949	(275,662)	71,287	57,641
Vested sick pay	49,948	-	(17,949)	31,999	31,999
Wisconsin Retirement System					
Net pension liability	-	11,331,158	-	11,331,158	-
LRLIF	3,241,944	-	(902,729)	2,339,215	-
OPEB supplemental pension	1,218,417	178,866	(246,476)	1,150,807	88,742
OPEB healthcare	4,751,855	416,407	(844,396)	4,323,866	207,978
Total	\$ 10,272,164	\$ 12,273,380	\$ (3,297,212)	\$ 19,248,332	\$ 386,360

Interest cost incurred during the year totaled \$18,937 and total paid during the year aggregated \$25,250.

**General Obligation Debt Limit Calculation** - The 2022 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$3,331,264,769. The legal debt limit and margin of indebtedness as of June 30, 2023, in accordance with Section 67.03(1) (b) of the Wisconsin Statutes follows:

Debt limit (10 percent of \$3,331,264,769)	\$ 333,126,477
Applicable long-term debt	-
Amount available in debt service fund	 174
Margin of indebtedness	\$ 333,126,651

**Maturities of Long-Term Obligations** - Aggregate cash flow requirements for the retirement of long-term debt principal and interest are as follows:

Year Ending		SBITAs				
June 30	P	rincipal		nterest		Total
2024	\$	57,641	\$	1,889	\$	59,530
2025		13,646		231		13,877
	\$	71,287	\$	2,120	\$	73,407

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

### NOTE 5 - Wisconsin Retirement System Pension

#### General Information about the Pension Plan

**Plan Description** - The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting** - For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided** - Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**Post-Retirement Adjustments** - The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

## NOTE 5 - Wisconsin Retirement System Pension - Continued

amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment (%)	Variable Fund Adjustment (%)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	.5	(5)
2017	2	4
2018	2.4	17
2019	-	(10)
2020	1.7	21
2021	5.1	13
2022	7.4	15

**Contributions** - Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$2.614.718 in contributions from the employer.

Contribution rates as of June 30, 2023 are:

Employee Category	Employee	Employer
General (including teachers,	6.50%	6.50%
executives, and elected officials)		
Protective with Social Security	6.50%	12.00%
Protective without Social Security	6.50%	16.40%

## Pension Liabilities, Pension Expense (Revenue), Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the District reported a liability (asset) of \$11,331,158 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2022, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability (asset) was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the District's proportion was 0.21388811%, which was an increase of 0.00033755% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense (revenue) of \$5,758,753.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 5 - Wisconsin Retirement System Pension - Continued

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of Resources	Inflows of Resources
Differences between expected and actual experience	\$ 18,047,026	\$ 23,709,738
Net differences between projected and actual earnings on	40.040.004	
pension plan investments	19,249,021	-
Changes in assumptions	2,228,174	ı
Changes in proportion and differences between employer contributions and proportionate share of contributions	29,802	17,904
Employer contributions subsequent to the measurement		
date	1,550,115	ı
Total	\$ 41,104,138	\$ 23,727,642

\$1,550,115 reported as deferred outflows of resources related to pension resulting from the WRS employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense (revenue) as follows:

	Deferred Outflows
Year Ending	and (Inflows) of
June 30	Resources
2024	\$ 652,551
2025	3,278,492
2026	3,365,922
2027	8,529,416
Thereafter	-

**Actuarial Assumptions** - The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2021
Measurement Date of Net Pension Liability (Asset):	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases: Wage Inflation Seniority/Merit Mortality:	3% .1% - 5.6% 2020 WRS Experience Mortality Table
Post-retirement Adjustments:*	1.7%

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 5 - Wisconsin Retirement System Pension - Continued

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

Long-Term Expected Return on Plan Assets - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns As of December 31, 2022

		Long-Term	
		Expected	Long-Term
	Asset	Nominal Rate	Expected Real
Core Fund Asset Class	Allocation %	of Return %	Rate of Return %
Public Equity	48	7.6	5
Public Fixed Income	25	5.3	2.7
Inflation Sensitive Assets	19	3.6	1.1
Real Estate	8	5.2	2.6
Private Equity/Debt	15	9.6	6.9
Total Core Fund	115	7.4	4.8
Variable Fund Asset Class			
U.S. Equities	70	7.2	4.6
International Equities	30	8.1	5.5
Total Variable Fund	100	7.7	5.1

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations. New England Pension Consultants Long-Term US CPI (Inflation) Forecast 2.5%.

The investment policy used for the Core fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

**Single Discount Rate** - A single discount rate of 6.8% was used to measure the total pension liability (asset) for the current year. This single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.05% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 5 - Wisconsin Retirement System Pension - Continued

flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.8 percent) or 1-percentage-point higher (7.8 percent) than the current rate:

	1% Decrease to Discount Rate (5.8%)	Current Discount Rate (6.8%)	1% Increase to Discount Rate (7.8%)
District's proportionate share of the net pension liability (asset)	\$ 37,607,745	\$ 11,331,158	\$ (6,744,879)

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

**Payables to the Pension Plan** - The District reported a payable of \$1,004,633 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2023.

#### NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund

#### General Information about the Other Post Employment Benefits

**Plan Description** - The LRLIF is a multiple-employer, defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

**OPEB Plan Fiduciary Net Position** - ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

**Benefits Provided** - The LRLIF plan provides fully paid life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for coverage.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued

**Contributions** - The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with basic coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2023 are:

Coverage Type	Employer Contribution
50% post retirement coverage	40% of employee contribution
25% post retirement coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2022 are as listed below:

Attained Age	Basic	Supplemental		
Under 30	\$.05	\$.05		
30-34	.06	.06		
35-39	.07	.07		
40-44	.08	.08		
45-49	.12	.12		
50-54	.22	.22		
55-59	.39	.39		
60-64	.49	.49		
65-69	.57	.57		
*Disabled members under age 70 receive a waiver-of-premium benefit.				

During the reporting period, the LRLIF recognized \$11,800 in contributions from the employer.

# OPEB Liabilities, OPEB Expense (Revenue), Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEBs

At June 30, 2023, the District reported a liability (asset) of \$2,339,215 for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of January 1, 2022 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2022, the District's proportion was 0.613995%, which was an increase of 0.065477% from its proportion measured as of December 31, 2021.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued

For the year ended June 30, 2023, the District recognized OPEB expense (revenue) of \$231,956.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ -	\$ 228,931
Net differences between projected and actual earnings on		
plan investments	43,894	-
Changes in assumptions	840,429	1,380,778
Changes in proportion and differences between employer		
contributions and proportionate share of contributions	349,703	313,481
Employer contributions subsequent to the measurement date	5,399	-
Total	\$ 1,239,425	\$ 1,923,190

\$5,399 was reported as deferred outflows related to OPEB resulting from the LRLIF Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (revenue) as follows:

	Deferred Outflows
Year Ending	and (Inflows) of
June 30	Resources
2024	\$ (49,828)
2025	(65,221)
2026	(28,156)
2027	(136,511)
Thereafter	(409,448)

**Actuarial Assumptions** - The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2022
Measurement Date of Net OPEB Liability (Asset):	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
20 Year Tax Exempt Municipal Bond Yield:	3.72%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	3.76%
Salary Increases: Wage Inflation Seniority/Merit	3% .1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total OPEB liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the January 1, 2022 actuarial valuation.

Long-Term Expected Return on Plan Assets - The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December 31, 2022

Asset Class	Index	Target Allocation %	Long-Term Expected Geometric Real Rate of Return %
US Intermediate Credit	Bloomberg US Interm		
Bonds	Credit	50	2.45
US Mortgages	Barclays US MBS	50	2.83
Inflation	•		2.3
Long-term Expected Rate of Return			4.25

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate remained unchanged from the prior year at 2.3%.

**Single Discount Rate** - A single discount rate of 3.76% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 2.17% for the prior year. The significant change in the discount rate was primarily caused by the increase in the municipal bond rate from 2.06% as of December 31, 2021 to 3.72% as of December 31, 2022. The plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payments to the extent that the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

#### NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued

Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate - The following presents the District's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 3.76 percent, as well as what the District's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (2.76 percent) or 1-percentage-point higher (4.76 percent) than the current rate:

	1% Decrease to Discount Rate (2.76%)		Current Discount Rate (3.76%)		1% Increase to Discount Rate (4.76%)	
District's proportionate share of the net OPEB liability (asset)	\$	3,189,272	\$	2,339,215	\$	1,687,745

**Payables to the Pension Plan** - The District reported a payable of zero for the outstanding amount of contributions to the OPEB plan required for the year ended June 30, 2023.

#### NOTE 7 - Supplemental Pension Defined Benefit Plan

# **General Information about the Supplemental Pension Plan**

**Plan Description** - The supplemental pension is a single employer defined benefit pension plan. Benefit terms are established by employee handbooks and may be modified by the Board of Education. The plan is administered by the District and included in the District's financial statements.

Benefits Provided - Administrators hired on or prior to June 30, 2003 at least age 54 with less than 10 years of service that do not qualify for or choose not to participate in the District's special pay stipend upon retirement, shall receive a one-time payment of \$100 per year of service. Additionally, retirees with a minimum of 10 years of service shall receive a stipend benefit divided equally into 12 payments paid out quarterly over a 3-year period into a special pay plan through MidAmerica under section 403(b). The total of this stipend is determined as follows: (1) if the Administrator has 10 years of service they shall receive 50% of the average salary based upon the individual's contract(s) for the 3 years immediately prior to retirement or (2) if the Administrator has 15 years of service they shall receive an amount equal to the average salary based upon the individual's contract(s) for the 3 years immediately prior to retirement.

Administrators hired after June 30, 2003 at least age 57 with less than 10 years of service that do not qualify for or choose not to participate in the District's special pay stipend upon retirement, shall receive a one-time payment of \$100 per year of service. Additionally, retirees with a minimum of 10 years of service shall receive a stipend benefit equal to the average salary based upon the individual's contract(s) for the 3 years immediately prior to retirement into a special pay plan through MidAmerica under section 403(b). The total stipend amount will be divided equally into 12 payments and paid out quarterly over a 3-year period.

Each teacher at least age 55 with a minimum of 15 years of service shall receive a one-time payment of \$100 per year of service in cash.

Paraprofessionals, clerical, custodians, and non-represented staff eligible for WRS with a minimum 10 years of service with the District shall receive \$113 per year of service. These monies may be taken in cash or used for continued medical coverage.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 7 - Supplemental Pension Defined Benefit Plan - Continued

**Employees Covered** - As of the June 30, 2022 measurement date, the following employees were covered by the benefit terms. The plan is not closed to new entrants.

Inactive employees or beneficiaries currently receiving benefits	7
Inactive employees entitled to but not yet receiving benefits	-
Active employees	<u>778</u>
Total	<u>785</u>

**Contributions** - The Board of Education has the authority to establish the contribution requirements for the plan. The Board establishes contribution rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the unfunded accrued liability. For the year ended June 30, 2023, contribution rates for plan members were \$0 per participant per year and \$0 - \$7,395 from the District, depending on the type of retiree plan. Plan members receiving benefits paid \$0 and the District paid \$88,742 for current year premiums due.

**Actuarial Assumptions** - The total supplemental pension liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	June 30, 2021
Measurement Date:	June 30, 2022
Actuarial Cost Method:	Entry Age Normal - Level %
Discount Rate:	4%
Salary Increases:	3%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 using Wisconsin Retirement System experience from 2015 - 2017.

The supplemental pension liability for June 30, 2023 is based upon an update of the liability calculated from the July 1, 2021 actuarial valuation. There were no material changes in assumptions or benefit terms which occurred between the actuarial valuation date and the measurement date.

**Long-Term Expected Return on Plan Assets** - The long-term expected rate of return on plan investments was determined by expected future real rates of return (expected returns, net of plan investment expense and inflation) developed for each major asset class. There are no plan assets.

**Discount Rate** - A discount rate of 4% was used to measure the total supplemental pension liability. This discount rate was based on a 20 year municipal bond rate. The projection of cash flows used to determine the discount rate assumed the plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total supplemental pension liability.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 7 - Supplemental Pension Defined Benefit Plan - Continued

# **Changes in the Total Supplemental Pension Liability**

	Increase (Decrease)	
	Total Pension Liability	
Beginning balance	\$	1,218,417
Changes for the year:		
Service cost		150,532
Interest		28,334
Differences between expected and actual experience		(64,171)
Changes of assumptions or other input		(113,560)
Benefit payments		(68,745)
Net changes		(67,610)
Ending balance	\$	1,150,807

Sensitivity of the Total Supplemental Pension Liability to Changes in the Discount Rate - The following presents the total supplemental pension liability calculated using the discount rate of 4 percent, as well as what the total supplemental pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3 percent) or 1-percentage-point higher (5 percent) than the current rate:

	1% Decrease to		1% Increase to
	Discount Rate	Current Discount	Discount Rate
	(3%)	Rate (4%)	(5%)
Total supplemental pension	,	,	, ,
liability (asset)	\$ 1,215,049	\$ 1,150,807	\$ 1,089,314

# Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023, the District recognized pension expense (revenue) of \$160,768.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		eferred		Deferred
	Out	flows of	Ir	nflows of
	Res	sources	Re	esources
Differences between expected and actual experience	\$	11,010	\$	122,942
Net differences between projected and actual earnings on				
pension plan investments		-		-
Changes in assumptions		60,643		161,455
Employer contributions subsequent to the measurement				
date		88,742		-
Total	\$	160,395	\$	284,397

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 7 - Supplemental Pension Defined Benefit Plan - Continued

\$88,742 reported as deferred outflows related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction on the total pension liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in expense (revenue) as follows:

Year ending	Deferred Outflows and		
June 30	(Inflows) of Resources		
2024	\$ (18,098)		
2025	(18,098)		
2026	(18,098)		
2027	(18,098)		
2028	(18,098)		
Thereafter	(122,254)		

**Payables to the Pension Plan** - The District reported a payable of zero for the outstanding amount of contributions to the supplemental pension plan required for the year ended June 30, 2023.

# **NOTE 8 - Interfund Balance and Activity**

There were no interfund receivable or payable balances on June 30, 2023.

Interfund transfers at June 30, 2023 were as follows:

<u>Transfer from</u>	<u>Transfer to</u>	<u>Amount</u>
General	Long-term capital improvement trust	\$1,400,000

Generally, transfers are used to move revenue from the fund that collects them to the fund that the budget requires to expend them and use unrestricted revenue collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# **NOTE 9 - Post Employment Benefits Other Than Pensions**

#### General Information about the Post Employment Benefits Other than Pensions

**Plan Description** - The other post employment benefits (OPEB) other than pension is a single-employer defined benefit OPEB plan. Benefit terms are established by employee handbooks and may be modified by the Board of Education. The plan is administered by the District and included in the District's financial statements.

**Benefits Provided** - For administrators at least age 54 with a minimum of 10 years of service, hired prior to July 1, 2003; the District will contribute 80% of the medical and dental premiums on behalf of the retiree until Medicare-eligibility. For those hired on or after July 1, 2003, at least age 57 with a minimum of 10 years of service, the District's contributions will be limited to either \$714 or 80% of the medical premium and \$76 or 80% of the dental premium whichever is less, until Medicare eligibility.

Teachers will receive contributions towards their medical premiums at least age 55 with a minimum of 15 years of service. The contribution will be limited to 50% of the annual medical premiums, but not to exceed \$3,000 for a single plan and \$6,000 for a family plan. These contributions will continue for a period of 8 years, but not to exceed Medicare eligibility.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 9 - Post Employment Benefits Other Than Pensions - Continued

Upon retirement, retirees may self-pay to remain on the District's medical plan indefinitely provided they pay the full amount of all required premiums.

**Employees Covered** - As of the June 30, 2022 measurement date, the following employees were covered by the benefit terms. The plan is not closed to new entrants.

Inactive employees or beneficiaries currently receiving benefits	48
Inactive employees entitled to but not yet receiving benefits	_
Active employees	<u>778</u>
Total	826

**Contributions** - The Board of Education has the authority to establish the contribution requirements for the plan. The Board establishes contribution rates based on premiums and an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the unfunded accrued liability.

For the year ended June 30, 2023, contribution rates for Plan members were \$134 - \$2,090 per participant per month and \$250 - \$1,672 from the District, depending on the type of retiree plan. Plan members receiving benefits contributed \$516,323 and the District contributed \$207,978 to the plan.

**Actuarial Assumptions** - The OPEB healthcare liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	June 30, 2021
Measurement Date:	June 30, 2022
Actuarial Cost Method:	Entry Age Normal - Level %
Discount Rate:	4%
Mortality:	Wisconsin 2018 Mortality Table
Health Care Cost Trend:	6.5% decreasing by 0.1% per year down to 5%, and level thereafter
Dental Care Cost Trend:	5%

The actuarial valuation was based upon the data provided by the District and utilized the premium rate history of the District's health plans as well as the trends used in the prior valuation and projected a stream of expected premium rates for each year in the future based on the data as of June 30, 2021.

Actuarial assumptions are based upon an experience study conducted in 2018 using Wisconsin Retirement System experience from 2015 - 2017.

The OPEB liability for June 30, 2023 is based upon an update of the liability calculated from the July 1, 2021 actuarial valuation. There were no material changes in assumptions or benefit terms which occurred between the actuarial valuation date and the measurement date.

**Long-Term Expected Return on Plan Assets** - The long-term expected rate of return on plan investments was determined by expected future real rates of return (expected returns, net of plan investment expense and inflation) developed for each major asset class. There are no plan assets.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 9 - Post Employment Benefits Other Than Pensions - Continued

**Discount Rate** - A discount rate of 4% was used to measure the total OPEB healthcare liability. This discount rate was based on a 20 year municipal bond rate. The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rates. Based on these assumptions, the plan was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total OPEB healthcare liability.

## **Changes in the OPEB Healthcare Liability**

	Increase (Decrease)	
	Total OPEB	
	Healt	thcare Liability
Beginning balance	\$	4,751,855
Changes for the year:		
Service cost		308,488
Interest		107,919
Differences between expected and actual experience		(131,919)
Changes of assumptions or other input		(493,085)
Benefit payments		(219,392)
Net changes		(427,989)
Ending balance	\$	4,323,866

Sensitivity of the OPEB Healthcare Liability to Changes in the Healthcare Cost Trend Rate - The following presents the OPEB healthcare liability calculated using the healthcare cost trend rate of 6.5 percent decreasing to 5 percent, as well as what the OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower (5.5 percent decreasing to 4 percent) or 1-percentage-point higher (7.5 percent decreasing to 6 percent) than the current rate:

	1% Decrease to	Current	1% Increase to
	Healthcare Cost	Healthcare Cost	Healthcare Cost
	Rate (5.5%	Rate (6.5%	Rate (7.5%
	decreasing to 4%)	decreasing to 5%)	decreasing to 6%)
OPEB healthcare liability (asset)	\$ 4,043,110	\$ 4,323,866	\$ 4,651,109

Sensitivity of the OPEB Healthcare Liability to Changes in the Discount Rate - The following presents the OPEB healthcare liability calculated using the discount rate of 4 percent, as well as what the OPEB healthcare liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3 percent) or 1-percentage-point higher (5 percent) than the current rate:

	1% Decrease to		1% Increase to
	Discount Rate	Current Discount	Discount Rate
	(3%)	Rate (4%)	(5%)
OPEB healthcare liability (asset)	\$ 4,601,144	\$ 4,323,866	\$ 4,061,148

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 9 - Post Employment Benefits Other Than Pensions - Continued

# Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB Healthcare

For the year ended June 30, 2023, the District recognized OPEB healthcare expense (revenue) of \$358,664.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB healthcare from the following sources:

		Deferred		Deferred
	(	Outflows of	I	nflows of
		Resources	R	esources
Differences between expected and actual experience	\$	364,249	\$	371,351
Net differences between projected and actual earnings on				
pension plan investments		-		-
Changes in assumptions		418,581		1,296,253
Employer contributions subsequent to the measurement				
date		207,978		-
Total	\$	990,808	\$	1,667,604

\$207,978 reported as deferred outflows related to OPEB healthcare resulting from contributions subsequent to the measurement date will be recognized as a reduction on the net OPEB healthcare liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB healthcare will be recognized in expense (revenue) as follows:

Year ending June 30	Deferred Outflows and (Inflows) of Resources
2024	\$ (57,743)
2025	(57,743)
2026	(57,743)
2027	(57,743)
2028	(57,743)
Thereafter	(596,059)

**Payables to the OPEB Healthcare Plan** - The District reported a payable of zero for the outstanding amount of contributions to the OPEB Healthcare plan required for the year ended June 30, 2023.

#### **NOTE 10 - Fund Balance and Net Position**

Portions of fund balances and net position are not available for current appropriation or expenditure as follows:

Governmental Fund	<u>Purpose</u>		<u>Amount</u>
Nonspendable	· · · · · · · · · · · · · · · · · · ·	_	
General	Employee computer loan program	\$	8,043
General	Prepaids	\$	23,599
Food service	Inventory	\$	40,384

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# NOTE 10 - Fund Balance and Net Position - Continued

Restricted		
General	Self-insurance	\$ 5,000,000
General	Common school fund	\$ 141,913
Special revenue trust	Donor specific expenses	\$ 531,864
Non-Referendum approved debt service	Principal and interest	\$ 174
Food service	DPI regulation	\$ 1,045,830
Long-term capital improvement trust	DPI regulation	\$ 2,374,427
Assigned		
General	Specific expenses and payroll	\$ 8,200,000
Governmental Activities		
Restricted		
Special revenue	Donor specific expenses	\$ 531,864
Special revenue	DPI regulation	\$ 1,045,830
Debt service	Principal and interest	\$ 174
Capital projects	DPI regulation	\$ 2,374,427
Other activities	Self-insurance	\$ 5,000,000
Other activities	Common school fund	\$ 141,913

# **NOTE 11 - Risk Management**

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; employee health and accident claims; and natural disasters. For all risks of loss, the District's policy is to purchase commercial insurance. Settled claims have not exceeded commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from coverage in the prior year.

#### **NOTE 12 - Commitments and Contingencies**

The District has a service agreement with Cooperative Education Service Agency #7 for services to be provided to the District in 2023-2024. Expected costs are \$50.328.

The District has a transportation agreement with estimated costs for the following school years:

2023-2024	\$ 2,291,425
2024-2025	2,360,168
2025-2026	2,430,973
2026-2027	2,503,902
2027-2028	 2,579,019
	\$ 12,165,487

The District is aware some older buildings contain some level of asbestos in which they will incur removal costs upon remodeling, selling, or abandoning these buildings at some future date. However, at this point, the District does not feel they have enough information to reasonably estimate the fair value of the asset retirement obligation and have not recorded a liability.

From time to time, the District is party to various pending claims and legal proceedings. Although the

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2023

# **NOTE 12 - Commitments and Contingencies - Continued**

outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the District's attorney that the likelihood is remote that any such claims or proceedings will have a material effect on the District's financial position or results of operations.

The District has authorized to exceed the revenue limit specified in Section 121.91 Wisconsin Statutes for the following school years:

2023-2024	\$ 5,200,000
2024-2025	11,000,000
2025-2026	13,000,000
2026-2027	15,000,000
2027-2028	17,500,000
	\$ 61,700,000

# **NOTE 13 - Limitation of School District Revenue**

Wisconsin statutes limit the amount of revenue school districts may derive from general school aids and property taxes. This limitation does not apply to revenue needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following: (a) a resolution of the school board or by a referendum prior to August 12, 1993 and (b) a referendum on or after August 12, 1993.

### **NOTE 14 - Self-Funded Insurance**

The District established a self-funded insurance plan for its employees. The Plan administrators are responsible for the approval, processing, and payment of claims, after which they bill the District for reimbursement. The District is also responsible for an administrative fee. The Plan reports on a fiscal year ending June 30, 2023.

Accounting and budgeting requirements for the Plan are established by the Wisconsin Department of Public Instruction. Currently, the Plan is accounted for in the General Fund, with appropriate charges to other funds of the District.

The District has reported a liability of \$1,731,257, which represents reported and unreported claims which were incurred on or before June 30, 2023, but were not paid by the District as of that date. Changes in the claims liability for the year ended June 30, 2023 are as follows:

	Year Ended	rear Ended
	June 30, 2023	June 30, 2022
Beginning liability balance	\$ 2,063,097	\$ 1,538,487
Claims and changes in estimates	11,132,737	8,688,445
Claim payments	<u>(11,464,577</u> )	(8,163,835)
Ending liability balance	<u>\$ 1,731,257</u>	\$ 2,063,097

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Claim payments are principally funded through charges to employees, which are paid through payroll deductions, and employer contributions to the health and dental plan. The District premium rates were calculated by a third-party administrator for the self-insured health and dental plan. The District did not receive an actuarial certification related to the adequacy of reserves or financial soundness of the plan.

# MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

# REQUIRED SUPPLEMENTARY INFORMATION

MANITOWOC PUBLIC SCHOOL DISTRICT
BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2023

										VARIANCE WITH
	ORIGINAL	_ BUDGETED A	AMOUNTS	FINAL E	BUDGETED AM	OUNTS	AC	TUAL AMOUN	rs	FINAL BUDGET
		SPECIAL			SPECIAL			SPECIAL		POSITIVE
	GENERAL	EDUCATION	TOTAL	GENERAL	EDUCATION	TOTAL	GENERAL	EDUCATION	TOTAL	(NEGATIVE)
REVENUES										
Property taxes	\$ 17,340,477	\$ -	\$ 17,340,477	\$ 17,340,476	\$ -	\$ 17,340,476	\$ 17,339,102	\$ -	\$ 17,339,102	\$ (1,374)
Other local sources	342.848	-	342.848	342.849	_	342.849	804.746	_	804.746	461,897
Interdistrict sources	1,015,992	_	1,015,992	1,015,992	_	1,015,992	988,165	_	988,165	(27,827)
Intermediate sources	75.600	_	75,600	75.600	_	75,600	124,591	42,645	167,236	91,636
State sources	44,517,936	3.115.000	47,632,936	44,517,936	3.115.000	47,632,936	44,533,943	3,316,620	47,850,563	217,627
Federal sources	9,300,303	2.351.853	11,652,156	9,300,303	2,351,853	11,652,156	8,001,883	2.069.669	10,071,552	(1,580,604)
Other sources	86,500	2,331,633	86,500	86,500	2,351,655	86,500	313,198	806	314,004	227,504
TOTAL REVENUES	72,679,656	5,466,853	78,146,509	72,679,656	5,466,853	78,146,509	72,105,628	5,429,740	77,535,368	(611,141)
TOTAL NEVEROLS	12,019,030	3,400,000	70,140,503	12,019,000	3,400,033	70,140,303	72,103,020	3,429,740	11,555,500	(011,141)
EXPENDITURES										
Current										
Instruction										
Regular instruction	29,897,621	-	29,897,621	29,772,252	-	29,772,252	28,911,269	-	28,911,269	860,983
Vocational instruction	1,381,179	-	1,381,179	1,348,970	-	1,348,970	1,450,111	-	1,450,111	(101,141)
Special instruction	-	10,854,945	10,854,945	-	10,854,945	10,854,945	-	10,539,078	10,539,078	315,867
Other instruction	2,395,141	13,000	2,408,141	2,389,098	13,000	2,402,098	2,698,339		2,698,339	(296,241)
Total instruction	33,673,941	10,867,945	44,541,886	33,510,320	10,867,945	44,378,265	33,059,719	10,539,078	43,598,797	779,468
Support services										
Pupil services	1,896,512	1,832,305	3,728,817	2,003,045	1,832,305	3,835,350	2,206,307	1,584,951	3,791,258	44,092
Instructional staff services	4,679,882	429,845	5,109,727	4,711,865	429,845	5,141,710	4,363,081	418,202	4,781,283	360,427
General administration services	629,640	15,500	645,140	629,640	15,500	645,140	788,692	32,623	821,315	(176,175)
Building administration services	3,763,781	-	3,763,781	3,755,030	-	3,755,030	3,493,208	-	3,493,208	261,822
Business services	9,082,622	427,576	9,510,198	9,085,371	427,576	9,512,947	8,957,642	432,873	9,390,515	122,432
Central services	721,249	396	721,645	721,249	396	721,645	726,704	-	726,704	(5,059)
Insurance	740.373	-	740.373	740.373	_	740.373	736,790	_	736.790	3.583
Other support services	1,613,411	8,500	1,621,911	1,613,411	8,500	1,621,911	1,575,645		1,575,645	46,266
Total support services	23,127,470	2,714,122	25,841,592	23,259,984	2,714,122	25,974,106	22,848,069	2,468,649	25,316,718	657,388
Non-program transactions	6,571,087	153,570	6,724,657	6,571,087	153,570	6,724,657	6,741,818	122,170	6,863,988	(139,331)
Debt service										
Principal	_	-	-	-	-	-	275,662	-	275,662	(275,662)
Capital outlay	1,023,874	14,500	1,038,374	1,054,981	14,500	1,069,481	473,434	11,275	484,709	584,772
TOTAL EXPENDITURES	64,396,372	13,750,137	78,146,509	64,396,372	13,750,137	78,146,509	63,398,702	13,141,172	76,539,874	1,606,635
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	8,283,284	(8,283,284)		8,283,284	(8,283,284)	<del>-</del>	8,706,926	(7,711,432)	995,494	995,494
OTHER FINANCING SOURCES (USES)										
Transfer (to) / from other funds	(8,283,284)	8,283,284	-	(8,283,284)	8,283,284	-	(9,111,432)	7,711,432	(1,400,000)	(1,400,000)
SBITA proceeds		-	-	-	_	-	346,949	-	346,949	346,949
Sale of capital assets							3,902		3,902	3,902
TOTAL OTHER FINANCING					_			_	_	_
SOURCES (USES)	(8,283,284)	8,283,284		(8,283,284)	8,283,284		(8,760,581)	7,711,432	(1,049,149)	(1,049,149)
NET CHANGE IN FUND BALANCE							(53,655)		(53,655)	(53,655)
FUND BALANCE - BEGINNING OF YEAR	19,834,093	-	19,834,093	19,834,093	-	19,834,093	19,834,093	-	19,834,093	(55,055)
FUND BALANCE - BEGINNING OF TEAR  FUND BALANCE - END OF YEAR	\$ 19,834,093	\$ -	\$ 19.834.093	\$ 19.834.093	\$ -	\$ 19.834.093	\$ 19,780,438	\$ -	\$ 19,780,438	\$ (53,655)
TOTAL DALANCE - LITE OF TEAK	+,,	-	,	,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,		,,	. (22,200)

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION ON BUDGETARY ACCOUNTING AND CONTROL JUNE 30, 2023

<u>NOTE 1 - Budgetary Information</u> - Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction. The legally adopted budget and budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by a Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Based upon requests from District staff, the District Administration recommends budget proposals to the Board of Education.
- 2. The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- 3. A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- 4. Pursuant to the budget hearing, the Board of Education may make alterations to the proposed budget.
- 5. After the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
- 6. Appropriations lapse at year end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance.
- 7. Encumbrance accounting is not used.
- 8. Budgets are adopted on a basis consistent with generally accepted accounting principles.

# <u>NOTE 2 - Excess of Actual Expenditure Over Budget</u> - The following expenditure classifications were in excess of \$1,000 over budget.

General/Special Education	Vocational instruction	\$	101,141
General/Special Education	Other instruction		296,241
General/Special Education	General administration services		176,175
General/Special Education	Central services		5,059
General/Special Education	Non-program transactions		139,331
General/Special Education	Principal		275,662
General/Special Education	Transfer to other funds	•	1,400,000

WISCONSIN RETIREMENT SYSTEM PENSION SCHEDULES YEAR ENDED JUNE 30, 2023

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) Last 10 Fiscal Years \*

	Proportion of			Proportionate Share	Plan Fiduciary Net
	the Net	Proportionate		of the Net Pension	Position as a
Pension	Pension	Share of the		Liability (Asset) as a	Percentage of the
Plan Fiscal	Liability	Net Pension	Covered	Percentage of its	<b>Total Pension</b>
Year	(Asset)	Liability (Asset)	Payroll	Covered Payroll	Liability (Asset)
2022	0.21388811%	\$ 11,331,158	\$39,178,393	28.92%	95.72%
2021	0.21355056%	(17,212,568)	36,698,468	-46.90%	106.02%
2020	0.21564170%	(13,462,810)	35,617,091	-37.80%	105.26%
2019	0.21887575%	(7,057,553)	34,383,230	-20.53%	102.96%
2018	0.22219099%	7,904,858	33,681,628	23.47%	96.45%
2017	0.22434686%	(6,661,124)	33,107,599	-20.12%	102.93%
2016	0.22583381%	1,861,411	32,489,589	5.73%	99.12%
2015	0.22878762%	3,717,754	32,025,120	11.61%	98.20%
2014	0.23324520%	(5,749,141)	31,813,322	-18.07%	102.74%

#### SCHEDULE OF CONTRIBUTIONS Last 10 Fiscal Years

		Contributions in			
		Relation to the			
District	Contractually	Contractually	Contribution		Contributions as a
Fiscal Year	Required	Required	Deficiency		Percentage of
End	Contributions	Contributions	(Excess)	Covered Payroll	Covered Payroll
2023	\$ 2,614,718	\$ (2,614,718)	\$ -	\$ 39,174,320	6.67%
2022	2,475,329	(2,475,329)	-	37,515,982	6.60%
2021	2,404,154	(2,404,154)	-	35,617,091	6.75%
2020	2,252,110	(2,252,110)	-	34,383,230	6.55%
2019	2,256,674	(2,256,674)	-	33,681,628	6.70%
2018	2,251,317	(2,251,317)	-	33,107,599	6.80%
2017	2,144,314	(2,144,314)	-	32,489,589	6.60%
2016	2,177,710	(2,177,710)	-	32,025,120	6.80%
2015	2,226,937	(2,226,937)	-	31,813,322	7.00%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year end which occurred within the fiscal year.

The District implemented the Government Accounting Standards Board Statement No. 68 for the year ended June 30, 2015. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

#### Notes to Required Supplementary Information for the Year Ended June 30, 2023

Changes of benefit terms - there were no changes of benefit terms for any participating employer in Wisconsin Retirement System.

Changes of assumptions - Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- \* Lowering the long-term expected rate of return from 7% to 6.8%
- \* Lowering the discount rate from 7% to 6.8%
- \* Lowering the price inflation rate from 2.5% to 2.4%
- \* Lowering the post-retirement adjustments from 1.9% to 1.7%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2018, including the following:

- \* Lowering the long-term expected rate of return from 7.2% to 7%
- \* Lowering the discount rate from 7.2% to 7%
- \* Lowering the wage inflation rate from 3.2% to 3%
- \* Lowering the price inflation rate from 2.7% to 2.5%
- $^{\star}$  Lowering the post-retirement adjustments from 2.1% to 1.9%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

WISCONSIN RETIREMENT SYSTEM PENSION SCHEDULES - Continued YEAR ENDED JUNE 30, 2023

#### Notes to Required Supplementary Information for the Year Ended June 30, 2023 - Continued

SIGNIFICANT METHODS AND ASSUMPTIONS USED IN CALCULATING WISCONSIN RETIREMENT SYSTEM ACTUARIALLY DETERMINED CONTRIBUTIONS:

	2022	2021	2020	2019	2018
Valuation Date:	December 31, 2020	December 31, 2019	December 31, 2018	December 31, 2017	December 31, 2016
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization Method:	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period			
Amortization Period:				30 Year closed from date of participation in WRS	
Asset Valuation Method:	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)			
Actuarial Assumptions Net Investment Rate of Return: Weighted based on assumed rate for:	5.4%	5.4%	5.4%	5.5%	5.5%
Pre-retirement:	7.0%	7.0%	7.0%	7.2%	7.2%
Post-retirement: Salary Increases	5.0%	5.0%	5.0%	5.0%	5.0%
Wage Inflation:	3.0%	3.0%	3.0%	3.2%	3.2%
Seniority/Merit:	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%
Post Retirement Benefit Adjustments	1.9%	1.9%	1.9%	2.1%	2.1%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibilty condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibilty condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibilty condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.
Mortality:	rates based on actual WRS	rates based on actual WRS experience adjusted for future mortality	rates based on actual WRS experience adjusted for future mortality	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).	rates based on actual WRS experience adjusted for future mortality

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

WISCONSIN RETIREMENT SYSTEM PENSION SCHEDULES - Continued YEAR ENDED JUNE 30, 2023

#### Notes to Required Supplementary Information for the Year Ended June 30, 2023 - Continued

SIGNIFICANT METHODS AND ASSUMPTIONS USED IN CALCULATING WISCONSIN RETIREMENT SYSTEM ACTUARIALLY DETERMINED CONTRIBUTIONS:

	2017	2016	2015	2014	2013
Valuation Date:	December 31, 2015	December 31, 2014	December 31, 2013	December 31, 2012	December 31, 2011
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization Method:	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period
Amortization Period:			30 Year closed from date of participation in WRS		
Asset Valuation Method:	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)
Actuarial Assumptions Net Investment Rate of Return: Weighted based on assumed rate for:	5.5%	5.5%	5.5%	5.5%	5.5%
Pre-retirement:	7.2%	7.2%	7.2%	7.2%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Salary Increases Wage Inflation:	3.2%	3.2%	3.2%	3.2%	3.2%
Seniority/Merit:	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%
Post Retirement Benefit Adjustments	2.1%	2.1%	2.1%	2.1%	2.1%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibilty condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009-2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009-2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009-2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2009 valuation pursuant to an experience study of the period 2006-2008.
Mortality:	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).	rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements	Wisconsin Projected Experience Table - 2005 for women and 90% of the Wisconsin Projected Experience Table - 2005 for men.

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

WISCONSIN RETIREMENT SYSTEM LOCAL RETIREE LIFE INSURANCE FUND SCHEDULES YEAR ENDED JUNE 30, 2023

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET) Last 10 Fiscal Years \*

				Proportionate Share	Plan Fiduciary
	Proportion of	Proportionate		of the Net OPEB	Net Position as a
	the Net OPEB	Share of the		Liability (Asset) as a	Percentage of the
OPEB Plan	Liability	Net OPEB	Covered	Percentage of its	Total OPEB
Fiscal Year	(Asset)	Liability (Asset)	Payroll	Covered Payroll	Liability (Asset)
2022	0.61399500%	\$ 2,339,215	\$ 34,749,000	6.73%	38.81%
2021	0.54851800%	3,241,944	31,922,000	10.16%	29.57%
2020	0.65311900%	3,592,626	30,695,000	11.70%	31.36%
2019	0.60961300%	2,595,851	30,143,000	8.61%	37.58%
2018	0.62316700%	1,607,981	29,666,000	5.42%	48.69%
2017	0.61293200%	1,844,055	25,775,544	7.15%	44.81%
			OF CONTRIBL		

# Last 10 Fiscal Years

			Cont	ributions in					
			Rela	ation to the					
District	Cor	ntractually	Cor	ntractually	Con	ribution			Contributions as
Fiscal Year	Fiscal Year Required Required			Def	iciency			a Percentage of	
End	Cor	tributions	Cor	Contributions		Excess) Cove		overed Payroll	Covered Payroll
2023	\$	11,800	\$	(11,800)	\$	-	\$	39,174,320	0.03%
2022		12,102		(12,102)		-		31,922,000	0.04%
2021		13,023		(13,023)		-		30,695,000	0.04%
2020		11,020		(11,020)		-		30,143,000	0.04%
2019		12,006		(12,006)		-		29,666,000	0.04%
2018		11,639		(11,639)		-		25,775,544	0.05%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year end which occurred within the fiscal year.

The District implemented the Government Accounting Standards Board Statement No. 75 for the year ended June 30, 2018. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

#### Notes to Required Supplementary Information for the Year Ended June 30, 2023

Changes of benefit terms - there were no changes of benefit terms for any participating employer in LRLIF.

Changes of assumptions - in addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabiliites (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- \* Lowering the price inflation rate from 2.5% to 2.4%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality table.

The assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- \* Lowering the long-term expected rate of return from 5% to 4.25%
- \* Lowering the wage inflation rate from 3.2% to 3%
- \* Lowering the price inflation rate from 2.7% to 2.5%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality table.

SUPPLEMENTAL PENSION DEFINED BENEFIT PLAN SCHEDULES YEAR ENDED JUNE 30, 2023

# SCHEDULE OF CHANGES IN THE PENSION LIABILITY AND RELATED RATIOS Last 10 Fiscal Years

	Last 10	i iscai i cars					
Tatal Denoise Liebility	2023	2022	2021	2020	2019	2018	2017
Total Pension Liability Service cost Interest	\$ 150,532 28,334	30,072	\$ 126,718 47,213	56,069	\$ 130,136 56,535	50,408	\$ 127,924 50,823
Differences between expected and actual experience Changes of assumptions or other inputs Benefit payments	(64,171) (113,560) (68,745)	(40,543) (46,811) (270,717)	78,364 (280,974)	(44,102) 2,801 (294,294)	(14,812) (286,144)		- - (171,971)
Net Changes in Total Pension Liability Total Pension Liability - Beginning Total Pension Liability - Ending	(67,610) 1,218,417 <b>\$ 1,150,807</b>	(178,986) 1,397,403 <b>\$ 1,218,417</b>	(28,679) 1,426,082 <b>1,397,403</b>	(152,927) 1,579,009 <b>\$ 1,426,082</b>	(114,285) 1,693,294 \$ 1,579,009	(29,618) 1,722,912 \$ 1,693,294	6,776 1,716,136 \$ 1,722,912
Covered payroll	\$38,225,301	<del></del>	\$ 34,109,882	\$ 34,109,882	\$ 32,035,413		\$ 32,712,208
Total pension liability as a percentage of covered payroll	3.01%	3.19%	4.10%	4.18%	4.93%	5.29%	5.27%
		CONTRIBUTIFISCAL Years	ONS				
	2023	2022	2021	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Actuarially determined contributions Contributions in relation to the actuarially determined contributions Contribution deficiency (excess)	\$ (68,745) \$ (68,745)	(270,717)	\$ - (280,974) \$ (280,974)	\$ (294,294) \$ (294,294)	\$ (286,144) \$ (286,144)		\$ 180,596 (171,971) \$ 8,625
Covered payroll	\$38,225,301	\$38,225,301	\$ 34,109,882	\$ 34,109,882	\$ 32,035,413	\$ 32,035,413	\$ 32,712,208
Contributions as a percentage of covered payroll	0.18%	0.71%	0.82%	0.86%	0.89%	0.67%	0.53%
Actuarial valuation date Measurement date	6/30/2021 6/30/2022	6/30/2021 6/30/2021	6/30/2019 6/30/2020	6/30/2019 6/30/2019	6/30/2017 6/30/2018	6/30/2017 6/30/2017	6/30/2016 6/30/2016

The District implemented the Government Accounting Standards Board Statement No. 73 for the year ended June 30, 2017. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

#### Notes to Required Supplementary Information for the Year Ended June 30, 2023

Methods and assumptions used to determine actuarial calculations - entry age normal cost, level % amortization, 4% discount rate, 2.5% inflation rate, Wisconsin 2018 mortality table.

Changes of benefit terms - there were no changes of benefit terms.

Changes of assumptions - the discount rate changed from 2.25% to 4%, and the inflation rate changed from 2% to 2.5%.

OPEB HEALTHCARE DEFINED BENEFIT PLAN SCHEDULES YEAR ENDED JUNE 30, 2023

# SCHEDULE OF CHANGES IN THE OPEB HEALTHCARE LIABILITY AND RELATED RATIOS Last 10 Fiscal Years

	Edot 10 1 100di 1 0di	<u> </u>				
Total ODER Health area Linkiller	2023	2022	2021	2020	2019	2018
Total OPEB Healthcare Liability Service cost Interest	\$ 308,488 107,919	\$ 331,455 132,125	\$ 264,353 191,532	\$ 245,717 184,456	\$ 256,075 \$ 174,049	256,075 166,522
Differences between expected and actual experience Changes of assumptions or other input	(131,919 (493,085	) (307,297) ) (986,781)	418,902	607,085 208,913	(74,482)	, - -
Benefit payments	<u>(219,392</u> (427,989			(635,264) 610,907	(173,655) 181,987	(241,424) 181,173
Net Changes in Total OPEB Healthcare Liability Total OPEB Healthcare Liability - Beginning	4,751,855	5,830,600	5,724,512	5,113,605	4,931,618	4,750,445
Total OPEB Healthcare Liability - Ending (a)	\$ 4,323,866	\$ 4,751,855	\$ 5,830,600	\$ 5,724,512	\$ 5,113,605	4,931,618
Covered payroll	\$38,225,301	\$38,225,301	\$ 34,109,882	\$ 34,109,882	\$ 32,035,413	\$ 32,035,413
Total OPEB Healthcare Liability as a percentage of covered payroll	11.31%	12.43%	17.09%	16.78%	15.96%	15.39%
S	CHEDULE OF CONTRIB Last 10 Fiscal Year					
	2023	2022	2021	2020	2019	2018
Actuarially determined contributions  Contributions in relation to the actuarially determined contributions	\$ - (219,392	\$ - ) (248,247)	\$ - (768,699)	\$ - (635,264)	\$ - § (173,655)	- (241,424)
Contribution deficiency (excess)	\$ (219,392	\$ (248,247)	\$ (768,699)	\$ (635,264)	\$ (173,655)	(241,424)
Covered payroll	\$38,225,301	\$38,225,301	\$ 34,109,882	\$ 34,109,882	\$ 32,035,413	\$ 32,035,413
Contributions as a percentage of covered payroll	0.57%	0.65%	2.25%	1.86%	0.54%	0.75%
Actuarial valuation date Measurement date	6/30/2021 6/30/2022	6/30/2021 6/30/2021	6/30/2019 6/30/2020	6/30/2019 6/30/2019	6/30/2017 6/30/2018	6/30/2017 6/30/2017

The District implemented the Government Accounting Standards Board Statement No. 75 for the year ended June 30, 2018. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

### Notes to Required Supplementary Information for the Year Ended June 30, 2023

Methods and assumptions used to determine actuarial calculations - entry age normal cost, level % amortization, 4% discount rate, 2.5% inflation rate, Wisconsin 2018 mortality table.

Changes of benefit terms - there were no changes of benefit terms.

Changes of assumptions - the discount rate changed from 2.25% to 4%, and the inflation rate changed from 2% to 2.5%.

# MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEETS NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

	SPECIAL REVENUE FUNDS		DEBT S	DEBT SERVICE FUND		CAPITAL PROJECT FUND		TOTAL	
						LONG-	TERM CAPITAL	N	ONMAJOR
			FOOD			IMF	PROVEMENT	GOV	ERNMENTAL
	TRUST		SERVICE	NON-R	EFERENDUM		TRUST		FUNDS
ASSETS									
Cash and investments	\$ 532,120	\$	1,036,776	\$	174	\$	2,374,427	\$	3,943,497
Due from other governments	-		30,507		-		-		30,507
Inventories			40,384				<u>-</u>		40,384
TOTAL ASSETS	532,120		1,107,667		174		2,374,427		4,014,388
			_		_				_
LIABILITIES									
Accounts payable	256		-		-		-		256
Unearned revenue			21,453		<u>-</u>				21,453
TOTAL LIABILITIES	256		21,453				<u>-</u>		21,709
FUND BALANCES									
Nonspendable	-		40,384		-		-		40,384
Restricted	531,864		1,045,830		174		2,374,427		3,952,295
TOTAL FUND BALANCES	531,864		1,086,214		174		2,374,427		3,992,679
TOTAL LIABILITIES AND									
FUND BALANCES	\$ 532,120	\$	1,107,667	\$	174	\$	2,374,427	\$	4,014,388

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

	SPECIAL REVENUE FUNDS			DEI	DEBT SERVICE FUND CAPITAL PROJECT FUND			TOTAL		
							LONG-TERM CAPITAL		NONMAJOR	
			F	OOD			IMPROVEM	ENT	GOVE	ERNMENTAL
	TRUS	ST	SE	RVICE	NC	ON-REFERENDUM	TRUST			FUNDS
REVENUES										
Property taxes	\$	-	\$	-	\$	1,022,622	\$	-	\$	1,022,622
Other local sources	18	36,422		355,059		175		43,463		585,119
State sources		-		47,748		-		-		47,748
Federal sources				2,691,268		<u> </u>				2,691,268
TOTAL REVENUES	18	36,422	3	3,094,075		1,022,797		43,463		4,346,757
EXPENDITURES										
Current										
Instruction										
Regular instruction	;	39,441		-		-		-		39,441
Other instruction	12	23,327								123,327
Total instruction	16	52,768				<u>-</u>				162,768
Support service										
Business services		-	3	3,176,907		-		-		3,176,907
Central services				948		<u>-</u>				948
Total support services			3	3,177,855		<u>-</u>				3,177,855
Debt service										
Principal		-		-		1,010,000		-		1,010,000
Interest						25,250				25,250
Total debt service						1,035,250				1,035,250
Capital outlay		2,098		275,961		<u> </u>		208,215		486,274
TOTAL EXPENDITURES	16	64,866		3,453,816		1,035,250		208,215		4,862,147
EXCESS (DEFICIENCY) OF										
REVENUES OVER EXPENDITURES		21,556		(359,741)		(12,453)		(164,752)		(515,390)
OTHER FINANCING SOURCES										
Net transfer (to) from other funds								1,400,000		1,400,000
NET CHANGE IN FUND BALANCE	2	21,556		(359,741)		(12,453)		1,235,248		884,610
FUND BALANCES - BEGINNING OF YEAR	5	10,308		1,445,955 <sup>°</sup>		12,627		1,139,179		3,108,069
FUND BALANCES - END OF YEAR	\$ 53	31,864	<u>\$</u>	1,086,214	\$	174	\$	2,374,427	\$	3,992,679

# SCHEDULE OF CHARTER SCHOOL AUTHORIZER OPERATING COSTS YEAR ENDED JUNE 30, 2023

OPERATING ACTIVITY	WUFAR OBJECT CODE	COST	
Employee salary	100	\$	-
Employee benefits	200		-
Purchased services	300		-
Non-capital objects	400		-
Capital objects	500		-
Debt retirement	600		-
Insurance and judgements	700		-
Other expenses	900		_
Total		\$	_

MANITOWOC PUBLIC SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

AWARDING AGENCY PASS-THROUGH AGENCY AWARD DESCRIPTION U.S. DEPARTMENT OF AGRICULTURE	PASS-THROUGH ENTITY IDENTIFYING NUMBER	ASSISTANCE LISTING NUMBER	PROGRAM OR AWARD AMOUNT		REVENUES GRANTOR REIMBURSEMENTS	EXPENDITURES	RECEIVABLE (UNEARNED REVENUE) JUNE 30, 2023	SUBRECIPIENT PASS-THROUGH EXPENDITURES
Wisconsin Department of Public Instruction Child Nutrition Cluster School Breakfast Program July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	2022-363290-DPI-SB-SEVERE-546 2023-363290-DPI-SB-SEVERE-546	10.553	N/A N/A	\$ 41,792 -	\$ 41,792 653,478	\$ - 653,478	\$ -	\$ -
Food Distribution July 1, 2022 - June 30, 2023	None	10.555	N/A		184,328	184,328		-
National School Lunch Program July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	2022-363290-DPI-NSL-547 2023-363290-DPI-NSL-547	10.555	N/A N/A	80,478	80,478 1,630,895	1,630,895	-	-
Special Milk Program for Children July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	2022-363290-DPI-SMP-561 2023-363290-DPI-SMP-548	10.556	N/A N/A	93	93 2,725	- 2,725	:	-
Summer Food Service Program for Children July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	2022-363290-DPI-SFSP-561 2023-363290-DPI-SFSP-586	10.559	N/A N/A	21,773	21,773 112,996	143,503	30,507	-
Fresh Fruit and Vegetable Program - July July 1, 2022 - June 30, 2023	2023-363290-DPI-FFVP-JULY-594	10.582	N/A	-	10,186	10,186	-	-
Fresh Fruit and Vegetable Program - October July 1, 2022 - June 30, 2023 Total Child Nutrition Cluster TOTAL U.S. DEPARTMENT OF AGRICULTURE	2023-363290-DPI-FFVPOCTPUB-376	10.582	N/A	144,136 144,136	66,152 2,804,896 2,804,896	66,152 2,691,267 2,691,267	30,507 30,507	
U.S. DEPARTMENT OF EDUCATION Wisconsin Department of Public Instruction Title IA Cluster Title IA C Grants to Local Educational Agencies July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023 Total Title IA Cluster	2022-363290-DPI-TIA-141 2023-363290-DPI-TI-A-141	84.010A	N/A 1,119,127	195,423  195,423	195,423 	1,063,863 1,063,863	1,063,863 1,063,863	
Special Education Cluster Special Education - Grants to States (IDEA Part B) July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	2022-363290-DPI-FLOW-341 2023-363290-DPI-FLOW-341	84.027A	N/A \$1,330,971	89,676 -	89,676 -	- 1,330,971	- 1,330,971	
Special Education - Grants to States - (IDEA CEIS) July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	2022-363290-DPI-FLOW-341 2023-363290-DPI-FLOW-341	84.027A	N/A 564,016	106,459	106,459 136,459	- 562,976	- 426,517	-
Special Education - Preschool Grants (IDEA Prescho July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023 Total Special Education Cluster	ool) 2022-363290-DPI-PRESCH-347 2023-363290-DPI-PRESCH-347	84.173A	N/A 49,733	30,038 - 226,173	30,038 - 362,632	49,733 1,943,680	49,733 1,807,221	
Title III-A - English Language Acquisition Grants July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	2022-363290-DPI-TIIIA-391 2023-363290-DPI-TIIIA-391	84.365A	N/A 19,824	3,469	3,469	- 19,824	- 19,824	:
Title II-A - Supporting Effective Instruction State Gran July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	nts 2022-363290-TIIA-365 2023-363290-DPI-TIIA-365	84.367A	N/A 233,714	68,782	68,782	- 177,467	- 177,467	į.
Title IV-A - Student Support and Academic Enrichme July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023	ent 2022-363290-DPI-TIVA-381 2023-363290-DPI-TIVA-381	84.424A	N/A 76,007	47,002	47,002	- 60,229	60,229	-
Education Stabilization Fund COVID-19 - Governor's Emergency Education Relief July 1, 2020 - September 30, 2022	2023-363290-DPI-GEERF-162	84.425C	719,339	-	223,321	223,321	-	-
COVID-19 - Elementary and Secondary School Eme March 13, 2020 - September 30, 2022	rgency Relief 2023-363290-DPI-ESSERF-160	84.425D	681,693	-	26,160	26,160	-	-
COVID-19 - Elementary and Secondary School Eme March 13, 2020 - September 30, 2023 March 13, 2020 - September 30, 2023	rgency Relief 2022-363290-DPI-ESSERFII-163 2023-363290-DPI-ESSERFII-163	84.425D	N/A 2,746,652	671,116 -	671,116 -	- 697,402	697,402	
COVID-19 - Elementary and Secondary School Eme March 13, 2020 - September 30, 2024 March 13, 2020 - September 30, 2024	rgency Relief 2022-363290-DPI-ESSERFIII-165 2023-363290-DPI-ESSERFIII-165	84.425U	N/A 6,358,934	1,805,432	1,805,432	4,482,567	4,482,567	
Total Education Stabilization Fund  Cooperative Educational Service Agency #6  Career and Technical Education - Basic Grants to S  July 1, 2022 - June 30, 2023	tates (Perkins IV) None	84.048	N/A	2,476,548	2,726,029	5,429,450	5,179,969	
TOTAL U.S. DEPARTMENT OF EDUCATION  U.S DEPARTMENT OF HEALTH AND HUMAN SERV	/ICES			3,017,397	3,437,228	8,728,404	8,308,573	<del></del>
Cooperative Educational Service Agency Public Health Emergency Response July 1, 2022 - June 30, 2023	None	93.354	N/A			33,000	33,000	
Wisconsin Department of Health Services <u>Medicaid Cluster</u> Medical Assistance July 1, 2021 - June 30, 2022	None	93.778	N/A	22,541	22,541			
July 1, 2021 - June 30, 2022 July 1, 2022 - June 30, 2023 Total Medicaid Cluster	None		N/A N/A	22,541	727,993 750,534	848,168 848,168	120,175 120,175	
TOTAL U.S. DEPARTMENT OF HEALTH AND	HUMAN SERVICES			22,541	750,534	881,168	153,175	
TOTAL FEDERAL AWARDS				\$ 3,184,074	\$ 6,992,658	\$ 12,300,839	\$ 8,492,255	<u> </u>

MANITOWOC PUBLIC SCHOOL DISTRIC1 SCHEDULE OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2023

	PASS-THROUGH		RECEIVABLE			RECEIVABLE	
AWARDING AGENCY	ENTITY	STATE	(UNEARNED	REVENUE		(UNEARNED	SUBRECIPIENT
PASS-THROUGH AGENCY	IDENTIFYING	I.D.	REVENUE)	GRANTOR		REVENUE)	PASS-THROUGH
AWARD DESCRIPTION	NUMBER	NUMBER	JULY 1, 2022	REIMBURSEMENTS	EXPENDITURES	JUNE 30, 2023	EXPENDITURES
WISCONSIN DEPARTMENT OF PUBLIC INSTRU	CTION						
Wisconsin Department of Public Instruction							
Special Education and School Age Parents	363290-101	255.101	\$ -	\$ 3,338,246	\$ 3,338,246	\$ -	\$ -
State School Lunch Aid	363290-107	255.102	-	23,505	23,505	-	-
Common School Fund Library Aid	363290-104	255.103	-	312,047	312,047	-	-
Bilingual/Bicultural Aid	363290-111	255.106	-	98,676	98,676	-	-
General Transportation Aid	363290-102	255.107	-	34,505	34,505	-	-
General Aids Cluster							
Equalization Aid	393290-116	255.201	-	39,163,145	39,163,145	-	-
Aid for Mental Health Programs	363290-176	255.227	50,059	50,059	-	-	-
School Breakfast Program	363290-108	255.344	-	24,243	24,243	-	-
Early College Credit Program	363290-178	255.445	-	72,054	72,054	-	-
Achievement Gap Reduction	363290-160	255.504	-	873,386	873,386	-	-
Educator Effectiveness Evaluation System	363290-154	255.940	32,800	66,240	33,440	-	-
Per Pupil Aid	363290-135	255.945	-	3,634,316	3,634,316	-	-
Career and Technical Education Incentive	363290-151	255.950	64,983	124,945	59,962	-	-
Assessment of Reading Readiness	363290-166	255.956	-	7,882	7,882	-	-
Aid for Special Education Transition Grant BBL	363290-168	255.960		21,019	21,019		
TOTAL WISCONSIN DEPARTMENT OF PUBL	IC INSTRUCTION		147,842	47,844,268	47,696,426		
WISCONSIN DEPARTMENT OF WORKFORCE D	EVELOPMENT						
Cooperative Educational Service Agency #6							
Youth Apprenticeship State Grant	None	445.112	31,600	89,050	57,450		
WISCONSIN DEPARTMENT OF NATURAL RESO	OURCES						
Payment in Lieu of Taxes	None	None		7,705	7,705		
WISCONSIN DEPARTMENT OF REVENUE							
Exempt Computer Aid	None	None	103,054	103.054	103.054	103,054	_
Exempt Personal Property Aid	None	None	-	133,771	133,771	-	-
TOTAL WISCONSIN DEPARTMENT OF REVE			103,054	236,825	236,825	103,054	
				200,020	200,020	.55,561	
TOTAL STATE FINANCIAL ASSISTANCE			\$ 282,496	\$ 48,177,848	\$ 47,998,406	\$ 103,054	\$ -

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE JUNE 30, 2023

# **NOTE 1 - Basis of Presentation**

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state grant activity of the Manitowoc Public School District. The information in these schedules is presented in accordance with the requirements of Uniform Guidance and *State Single Audit Guidelines*. Therefore, some amounts presented in these schedules may differ from amounts presented in or used in the preparation of the financial statements.

#### **NOTE 2 - Summary of Significant Accounting Policies**

Expenditures reported on the schedules are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable and are limited as to reimbursement.

#### **NOTE 3 - Special Education and School Age Parents Program**

2022-2023 eligible costs under the State Special Education Program are \$10,365,020.

## **NOTE 4 - Food Distribution Program**

Non-monetary assistance is reported in the schedule of federal awards at the fair market value of the commodities received and used.

# NOTE 5 - 10% De Minimis Cost Rate

Elected not to use.

# MANITOWOC PUBLIC SCHOOL DISTRICT MANITOWOC, WISCONSIN

**OTHER REPORTS** 



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education
Manitowoc Public School District
Manitowoc. Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Manitowoc Public School District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Manitowoc Public School District's basic financial statements and have issued our report thereon dated March 26, 2024.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Manitowoc Public School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Manitowoc Public School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Manitowoc Public School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did identify one deficiency in internal control, 2023-002, described in the accompanying schedule of findings and questioned costs, that we consider to be a material weakness. Also, we did identify one deficiency in internal control, 2023-001, described in the accompanying schedule of findings and questioned costs, that we consider to be a significant deficiency.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Manitowoc Public School District's financial statements are free from material misstatement, we performed tests of its compliance with certain

provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters, 2023-003, that are required to be reported under *Government Auditing Standards*, described in the accompanying schedule of findings and questioned costs.

### Manitowoc Public School District's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Manitowoc Public School District's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. Manitowoc Public School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Manitowoc Public School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Manitowoc Public School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HAWKINS ASH CPAS, LLP

awhis Ash CPAs, LLP

Manitowoc, Wisconsin March 26, 2024



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND STATE SINGLE AUDIT GUIDELINES

To the Board of Education Manitowoc Public School District Manitowoc, Wisconsin

# Report on Compliance for Each Major Federal and State Program

# Opinion on Each Major Federal and State Program

We have audited Manitowoc Public School District's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and *State Single Audit Guidelines* that could have a direct and material effect on each of Manitowoc Public School District's major federal and state programs for the year ended June 30, 2023. Manitowoc Public School District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Manitowoc Public School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2023.

# Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and *State Single Audit Guidelines*. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Manitowoc Public School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of Manitowoc Public School District's compliance with the compliance requirements referred to above.

# Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Manitowoc Public School District's federal and state programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Manitowoc Public School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Manitowoc Public School District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and *State Single Audit Guidelines*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding Manitowoc Public School District's compliance
  with the compliance requirements referred to above and performing such other procedures as
  we considered necessary in the circumstances.
- Obtain an understanding of Manitowoc Public School District's internal control over compliance
  relevant to the audit in order to design audit procedures that are appropriate in the
  circumstances and to test and report on internal control over compliance in accordance with the
  Uniform Guidance and State Single Audit Guidelines, but not for the purpose of expressing an
  opinion on the effectiveness of Manitowoc Public School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal and state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal and state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal and state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material

weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

HAWKINS ASH CPAS, LLP

awhire Ash CPAs, LLP

Manitowoc, Wisconsin

March 26, 2024

SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2023

# Section I - Summary of Auditors' Results

Financial Statements Unmodified Type of auditors' report issued: Internal control over financial reporting: Material weakness identified? <u>X</u> Yes No Significant deficiency(ies) identified not considered to be material weaknesses? X Yes None reported Noncompliance material to the financial statements? X Yes No Federal Awards Internal control over financial reporting: Material weakness identified? Yes \_X\_ No Significant deficiency(ies) identified not considered to be material weaknesses? Yes X None reported Type of auditors' report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with Uniform  $\mathsf{X} \ \mathsf{No}$ Guidance? Yes Identification of major federal programs: Assistance Listing Number Name of Federal Program or Cluster 84.010 Title I 84.425C/84.425D/84.425U **Education Stabilization Fund** Medicaid Cluster 93.778 State Assistance Internal control over financial reporting: Material weakness identified? Yes X No Significant deficiency(ies) identified not considered to be material weaknesses? \_\_ Yes X None reported Type of auditors' report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with State Single Audit Guidelines? \_X\_ No \_\_\_\_ Yes

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued JUNE 30, 2023

Identification of major state programs:

State ID NumberName of State Program or Cluster255.103Common School Fund Library Aid255.201Equalization Aid255.504Achievement Gap Reduction

Dollar threshold used to distinguish between:

Type A and Type B federal programs: \$750,000 Type A and Type B state programs: \$250,000

Auditee qualified as low-risk auditee? \_\_\_\_\_ X \_\_\_\_ Yes \_\_\_\_\_ No

# **Section II - Financial Statement Findings and Questioned Costs**

# 2023-001 - Preparation of Financial Statements

Program: District-Wide

<u>Criteria</u>: Adequate internal controls necessitate personnel to have knowledge and training which would enable them to prepare financial statements (and footnotes) in accordance with generally accepted accounting principles (GAAP).

<u>Condition</u>: Personnel cannot prepare GAAP basis financial statements.

Questioned Costs: Not applicable.

<u>Context</u>: Personnel have adequate knowledge and experience in governmental accounting and interim reporting requirements; however, their limited knowledge and lack of training limits their ability to prepare GAAP basis financial statements.

Effect: This weakness could result in the possibility of undetected errors and irregularities.

<u>Information</u>: Isolated instance.

Prior Year Finding: This was a prior year finding numbered 2022-001.

<u>Recommendation</u>: Obtain adequate training or continue to hire a certified public accounting (CPA) firm to prepare GAAP basis financial statements.

<u>Management's Response</u>: Due to the complexities involved with preparing GAAP basis financial statements, management has weighed the cost-benefit of training personnel or hiring a CPA firm. Management has concluded to hire a CPA firm.

### 2023-002 - Material Audit Adjustments

Program: District-Wide

Criteria: Generally accepted accounting principles.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued JUNE 30, 2023

<u>Condition</u>: Material audit adjustments were required to prevent the District's financial statements from being misstated.

Questioned Costs: Not applicable.

Context: Internal controls did not identify that an adjustment should be recorded.

<u>Effect</u>: This weakness could result in undetected errors and irregularities and misstated interim financial reports.

Information: Isolated instance.

Prior Year Finding: This was a prior year finding numbered 2022-002.

<u>Recommendation</u>: Improve the District's financial reporting internal controls to prevent these types of adjustments from occurring in the future. Document which accounting procedures are needed to be completed on a recurring basis to detect significant adjustments.

<u>Management's Response</u>: The District will incorporate financial reporting internal controls to detect significant adjustments, prevent misstated financial statements and increase the accuracy of the interim financial reports used by management.

### 2023-003 - District Aid Certification (Formerly PI-1505 AC Aid Certification)

Program: District-Wide.

<u>Criteria</u>: Wisconsin Department of Public Instruction regulation requires the District Aid Certification be filed with them by September 1, 2023.

Condition: The District Aid Certification was not filed by September 1, 2023.

Questioned Cost: Not applicable.

<u>Context</u>: The District did not file the District Aid Certification by September 1, 2023. The District Aid Certification was filed on February 15, 2024.

<u>Effect</u>: The District did not comply with the Wisconsin Department of Public Instruction regulatory requirements.

Information: Isolated instance.

Prior Year Finding: This was not a prior year finding.

Recommendation: The District should file the District Aid Certification by September 1, 2023.

<u>Management's Response</u>: We were unable to complete the WISEdata and student information system communication update in a timely manner to submit the District Aid Certification on time.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued JUNE 30, 2023

# **Section III - Federal and State Award Findings and Questioned Costs**

None.



# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND CORRECTIVE ACTION PLAN JUNE 30, 2023

# **Summary Schedule of Prior Audit Findings**

2022-001 - Preparation of Financial Statements - Repeat. Initially occurred 6/30/19.

2022-002 - Significant Audit Adjustments - Repeat. Initially occurred 6/30/21.

### **Corrective Action Plan**

2023-001 - Preparation of Financial Statements - Contact: Angela Erdmann, Director of Business Services. Completion date: N/A. Due to the complexities of governmental reporting in accordance with GAAP, i.e. financial statements and related disclosure reporting, District management has weighed the cost benefit of training current staff or hiring a Certified Public Accountant on staff for the purposes of preparing the external financial statements in accordance with GAAP. District management has concluded to outsource the preparation of the external financial statements and related disclosures to their certified public accounting firm, which is an acceptable practice according to *Government Auditing Standards*. District management will review and approve the externally prepared financial statements.

2023-002 - Material Audit Adjustments - Contact: Angela Erdmann, Director of Business Services. Completion date: June 30, 2024. The District will improve its financial reporting internal controls by reconciling accounts on a recurring basis to prevent significant audit adjustments. District management will review and approve the audit adjustments.

2023-003 - District Aid Certification (Formerly PI-1505 AC Aid Certification) - Contact: Angela Erdmann, Director of Business Services. Completion date: February 15, 2024. The District will complete the WISEdata and student information system communication update in a timely manner to submit the District Aid Certification on time.